

Public Document Pack



Helen Barrington
Director of Legal and
Democratic Services
County Hall
Matlock
Derbyshire
DE4 3AG

Extension 38324
Direct Dial 01629 538328
Ask for Alisha Parker

PUBLIC

To: Members of D2 Joint Committee For Economic Prosperity

Tuesday, 15 November 2022

Dear Councillor,

Please attend a meeting of the **D2 Joint Committee For Economic Prosperity** to be held at **9.30 am** on **Wednesday, 23 November 2022** in Council Chamber, County Hall, Matlock, DE4 3AG, the agenda for which is set out below.

Yours faithfully,

A handwritten signature in black ink that reads 'Helen E. Barrington'.

Helen Barrington
Director of Legal and Democratic Services

A G E N D A

PART I - NON-EXEMPT ITEMS

1. Apologies for Absence

To receive apologies for absence (if any).

2. Declarations of Interest

To receive declarations of interest (if any).

3. Minutes (Pages 1 - 4)

To confirm the non-exempt minutes of the meeting of the Derby and Derbyshire Joint Committee for Economic Prosperity held on 10 October 2022.

4. Budget Announcements and Implications for Local Programmes (Pages 5 - 6)

5. Further Refining the Regeneration Pipeline (Pages 7 - 10)

6. Local Skills Improvement Plan (Pages 11 - 30)

7. East Midlands Combined Authority: Next Steps (Pages 31 - 86)

8. Developing our Strategic Agendas

9. Date of Next Meeting

Date and time of next meeting: Thursday 19 January 2023.

10. Exclusion of the Public

To move "That under Regulation 21 (1)(b) of the Local Authorities (Executive Arrangements) (Access to Information) (England) Regulations 2000, the public be excluded from the meeting for the following items of business on the grounds that they involve the likely disclosure of exempt information as defined in Paragraph(s)... of Part 1 of Schedule 12A to the Local Government Act 1972"

PART II - EXEMPT ITEMS

11. Declarations of Interest

To receive declarations of interest (if any).

12. Minutes (Pages 87 - 88)

To confirm the exempt minutes of the meeting of the Derby and Derbyshire Joint Committee for Economic Prosperity held on 10 October 2022.

PUBLIC

MINUTES of a meeting of the **D2 JOINT COMMITTEE FOR ECONOMIC PROSPERITY** held on 10 October 2022 at County Hall, Matlock.

PRESENT

Councillor B Lewis (Derbyshire County Council)
(in the Chair)

<u>Amber Valley Borough Council</u>	<u>Erewash Borough Council</u>
Councillor K Buttery	Councillor C Hart
<u>Chesterfield Borough Council</u>	<u>High Peak Borough Council</u>
Councillor T Gilby	Councillor A McKeown
<u>Derbyshire Dales District Council</u>	<u>North East Derbyshire District Council</u>
Councillor G Purdy	Councillor A Dale

Also in Attendance –

Amber Valley Borough Council – S Gladwin
Chesterfield Borough Council – L Sharp
Derby City Council – T Bagshaw
Derbyshire County Council – Councillor T King, M Evans, A Marsh
East Midlands Chamber – S Knowles
North East Derbyshire District Council – Councillor J Kenyon

Apologies for absence were submitted on behalf of E Alexander (Derbyshire County Council), H Bowen (Chesterfield Borough Council), J Jaroszek (Erewash Borough Council), Councillor C Poulter (Derby City Council), and A Stokes (Staffordshire Moorlands District Council).

24/22 **DECLARATIONS OF INTEREST** There were no declarations of interest.

25/22 **MINUTES RESOLVED** that the Minutes of the meeting of the Committee held on 25 July 2022 be confirmed as a correct record.

26/22 STATE OF THE NATION

M Evans introduced the item, outlining the key economic conditions and issues to facilitate a discussion and explore potential economic priorities going forward.

RESOLVED to:

1) Note the summary and details provided in the report and accompanying presentation and consider the key economic priorities which may drive forward any future interventions and strategy development.

27/22 IMPACT OF MINI BUDGET ON DERBYSHIRE BUSINESSES

S Knowles introduced the item, providing the Committee with context for the broader discussions that would inform economic objectives and priority setting going forward.

RESOLVED to:

1) Note the summary provided in the report and consider the key issues and business feedback shared by the Chamber of Commerce.

28/22 REVIEW OF PROGRESS IN DELIVERING COVID RECOVERY STRATEGY

J Battye introduced the item, setting out the level of progress made against the approved Derbyshire COVID Recovery Strategy. The report identified areas of potential further intervention and the economic priorities going forward which would help shape any future economic strategy, particularly having regard to the context of the emerging East Midlands Mayoral Combined County Authority.

RESOLVED to:

1) Consider the assessment of progress made by partners set out in the COVID Recovery Strategy;

2) Agree where sufficient progress has been made and which issues remain for potential further targeted activity;

3) Identify any additional areas needed to support growth and aid levelling up in the future; and

4) Request that officers in the City, County and district councils develop a revised evidence base to support economic reporting and priority setting going forward.

29/22 REVIEW OF DERBYSHIRE ECONOMIC PARTNERSHIP AND HIGH LEVEL RECOVERY BOARD

Councillor T King introduced the item, outlining the proposed review of economic partnership arrangements across the geography, specifically the Derbyshire Economic Partnership (DEP) and the high level COVID Economic Recovery Board.

It had been agreed that the draft report be circulated to Committee members and brought back to the next meeting for sign off.

RESOLVED to:

- 1) Note the planned review being undertaken by the Chair of DEP and provide any comments in relation to the proposed scope, objectives and timescales;
- 2) Specifically consider and agree whether, or how far, the work of the D2 Joint Committee should be included within the scope of the review; and
- 3) Request that the outputs and recommendations on the way forward be shared at the next appropriate Committee meeting.

30/22 FESTIVAL OF BUSINESS

A Marsh introduced the item, seeking approval to allocate £53,000 of the Retained Business rates to pay for a second Derbyshire Festival of Business ('DFoB') under the banner of Vision Derbyshire delivered through a partnership led by the University of Derby.

RESOLVED to:

- 1) Note the project aims set out in the report;
- 2) Consider and agree the suggested project proposal; and
- 3) Agree the spend of £53,000 plus VAT from the Retain Business Rates Fund.

31/22 EXCLUSION OF THE PUBLIC FROM THE MEETING RESOLVED
that under Regulation 4 (2)(b) of the Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012, the public be excluded from the meeting for the following items of business on the grounds that in view of the nature of the items of business, that if members of the public were present, exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A to the Local Government Act 1972 would be disclosed to them.

SUMMARY OF PROCEEDINGS CONDUCTED AFTER THE PUBLIC HAD BEEN EXCLUDED FROM THE MEETING

1. To receive declarations of interest (if any).
2. To confirm the exempt minutes of the meeting of the Committee held on 25 July 2022.
3. East Midlands Combined County Authority - Progress Update

DERBYSHIRE COUNTY COUNCIL

D2 JOINT COMMITTEE FOR ECONOMIC PROSPERITY

23 November 2022

Budget Announcements and Implications for Local Programmes

(1) Purpose of Report

- 1.1 The purpose of this report is to set out the broad approach to discussion that will take place at the Joint Committee meeting on 23 November 2022.

(2) Discussion and decision required by the Derby and Derbyshire Joint Economic Prosperity Committee (D2JC)

2.1 The D2JC is requested to:

- i) **Discuss the key issues emerging from the Chancellor's new Autumn Statement and the feedback from business shared at the meeting**
- ii) **Consider and agree implications for the D2 economy, and potential impacts on D2 projects and future priorities**

(3) Information and Assessment

- 3.1 Following the mini budget in September and appointment of the new Chancellor of the Exchequer on 14 October 2022, a new budget is expected to be launched on 17 November.
- 3.2 At the time of writing and issuing the papers for this Joint Committee, the budget content and implications were not known. However, the East Midlands Chamber of Commerce is due to hold a round table meeting with local businesses in advance of the next Committee and it is therefore proposed to bring in this feedback to the meeting on 23 November and use it to support a round table discussion with local authorities and business representatives, highlighting issues and implications for the local economy. Representatives from the Chamber and the Derby and Derbyshire, Nottingham and Nottinghamshire (D2N2) Local Enterprise Partnership (LEP) have been invited to the meeting to support the discussion item.
- 3.3 Leaders will remember that at the previous Joint Committee meeting in October, it was agreed to commence work pulling together evidence for a future shared D2 and/ or D2N2 Economic Strategy within the context of

the proposed East Midlands Combined Authority. The discussion and issues generated by this round table session will provide a useful starting point for this evidence base. It will also help assess implications for Government-funded capital projects that form part of our current regeneration pipeline (see item 5 on the agenda).

- 3.4 Following the budget announcement of 17 November and in advance of the Committee meeting on 23 November, a summary of budget proposals will be shared with Committee members, if possible, to aid discussion on the day.

4. Recommendations

It is recommended the Joint Committee:

- a) **Considers the outputs of the Chancellor's new budget and implications for local businesses, projects and priorities.**
- b) **Identifies key areas for development/ inclusion in the evidence base for a new economic strategy for the area as appropriate**

DERBYSHIRE COUNTY COUNCIL

D2 JOINT COMMITTEE FOR ECONOMIC PROSPERITY

23 November 2022

**Further Refining the Regeneration Pipeline: Preparation for
Investment Opportunities**

(1) Purpose of Report

- 1.1 The purpose of this report is to recommend a workstream, involving local authorities and private-sector partners, to improve Derbyshire's readiness to gain access to funding to support delivery of key sites and enabling infrastructure.

(2) Discussion and decision required by the Derby and Derbyshire Joint Economic Prosperity Committee (D2JC)

2.1 The D2JC is requested to:

- i) **Consider the rationale for this approach**
- ii) **Agree in principle to the cooperation and active participation of each authority in the proposed work – including provision of timely information and updates**
- iii) **Agree to receive further reports setting out findings and, if appropriate, further stages**

(3) Information and Assessment

- 3.1 The D2 Joint Committee will recall that over recent years, the County Council has had in place a Strategic Growth and Infrastructure Framework (SGIF), intended to capture all projects in which the County Council has a role and forms the base layer of its approach towards the prioritisation of shared regeneration projects, aligned with the relevant district or borough council's local plans.
- 3.2 By planning strategically, it enables the County Council to respond to the pressure which growth exerts on the County's spaces and infrastructure and creates a platform for resource prioritisation and efficient delivery. This approach also ensures the delivery of infrastructure and services to support well-planned, sustainable development and clean economic growth which contributes to a good quality of life for Derbyshire residents.

- 3.3 The SGIF is a working document and is reviewed each year as information becomes available and projects are completed. It is supported by an online map showing the location of projects and their strategic context.
- 3.4 Notwithstanding the above, some recent ‘calls for projects’ have illustrated the need for agility in order to take advantage of Government funding opportunities, in particular the need for business cases to be in place - at least at outline/ headline level. These calls have the Levelling Up Fund round 2, some shared prosperity funds, an invitation to propose Investment Zones and draw down short-term capital funding under the East Midlands Devolution Deal. The Devolution Deal is also an example of where there is likely to be a future need for business case submissions in order to access ‘gainshare’ funding.
- 3.5 To illustrate the type of information which was required for these ‘calls for projects’, or would have been beneficial to have in one place, the Investment Zone call required a need to assemble:
- Boundary plans
 - Site areas
 - Floor areas by use class
 - Landowners
 - Costs of proposed investment
 - Quantified or qualitative benefits
 - Planning status
 - Delivery programme and acceleration opportunities
- 3.6 For the purposes of local councils assessing potential projects as future scheme promoters there is also benefit in being able to assess:
- Public-sector revenues (such as a profile of business rate receipts)
 - Subsidy control considerations
 - Cashflow requirements
- 3.7 Alongside the above, it is also the case that supporting material for potential investment opportunities around Derbyshire is variable, with some having the benefit of artist’s impressions, for example, and others not. Whilst calls for projects such as those noted above do not always permit the inclusion of graphics, these can be invaluable in giving the recipients of funding applications a strong impression of the investment opportunity – and the level of local commitment to delivering them. Access to good quality ‘collateral’ is therefore really important, and feeds into other D2 work such as the Investment Portfolio documents we prepare for events such as MIPIM. As part of the initial scoping of work, therefore, it would be intended to review the extent to which these materials are in place for sites around the County.

4. Recommendations

It is recommended the Joint Committee:

- a) Agrees to a task and finish workstream being set up – organised by the County Council, to assess and collate relevant information in line with the suggestions above.**
- b) Agrees active participation and nomination of relevant officers from all 10 local authorities to supporting the work and assembling high-level business case material for key investment sites around Derbyshire, utilising the existing SGIF system**
- c) Agrees to the regular update of information to ensure the pipeline remains fit for purpose and supports successful funding bids.**
- d) Agrees to receive further reports on progress.**

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DERBYSHIRE COUNTY COUNCIL

D2 JOINT COMMITTEE FOR ECONOMIC PROSPERITY

23 November 2022

Local Skills Improvement Plan

(1) Purpose of Report

- 1.1 The purpose of this report is to provide an outline of the Local Skills Improvement and current approach to its development, including input from local authorities.

(2) Discussion and decision required by the Derby and Derbyshire Joint Economic Prosperity Committee (D2JC)

2.1 The D2JC is requested to:

- i) **Consider the background information set out in this report and additional information presented in the meeting**
- ii) **Agree the priorities as presented – and any additional issues emerging through discussion**
- iii) **Discuss how local authorities can take an active role in LSIP in the Steering Group**
- iv) **Flag or share key reports that will help shape LSIP preparation.**
- v) **Indicate if your authority would be interested in participating in future focus groups, events, online surveys and consultations.**
- vi) **Indicate if your authority can help expand our employer reach**

(3) Information and Assessment

- 3.1 Statutory Guidance for the development of Local Skills Improvement Plans (LSIPs) was launched in October and for the Derby and Derbyshire area (D2), confirmed that the Federation of Small Businesses would provide the lead co-ordination role as the Employer Representative Body (ERB).

3.2 The core purpose of the LSIP is to:

- **Set out the key priorities and changes needed in a local area to make post16 technical education or training more responsive and closely aligned to local labour market needs**

- Provide a representative and coherent employer view of the skills most needed to support local economic growth and boost productivity, and improve employability and progression for learners
- Set out actionable priorities to better meet these skills needs that employers, providers and stakeholders in a local area can get behind to drive change in ways that add value to relevant local strategies and effectively join-up with other parts of the local skills system
- Not attempt to cover the entirety of provision within an area but focus on the key changes and priorities that can gain traction and maximise impact informed by meaningful dialogue between employers and providers LEPs, LAs and other stakeholders.
- Be drawn up for a period of three years and reviewed/ updated as appropriate to ensure it remains relevant and reflects the skills needs of the area.
- Describe how skills, capabilities and expertise required in relation to jobs that directly contribute to or indirectly support Net Zero targets, adaptation to Climate Change or meet other environmental goals have been considered.

3.2 Whilst all post-16 technical education or training is in scope, Government does not intend the D2 LSIP to be a comprehensive anthology of all the skills gaps in our area. It is for employers through the designated ERB to identify the most pressing skills issues informed by local economic strategies and employment and skills plans.

3.3 Government expects that being employer-led, LSIPs will be able to shine a spotlight on the actual skills employers most need in the workplace but may be struggling to find locally. In addition to looking at the type, level and volume of existing qualifications and apprenticeships, LSIPs need to identify the sort of non-accredited, local provision that can best meet emerging skills needs.

3.4 Recognising that to raise productivity, there is a need for people to do their current jobs better and that means addressing shortfalls in provision for employed adults in particular. The LSIP process is therefore expected to embed a stronger and more dynamic relationship between employers and providers within local skills systems – and a better dialogue with local authorities, hence the discussion at the Joint Committee meeting.

3.5 The presentation attached given by the FSB will describe -

- FSB's role as Employer Representative Body (ERB)
- The LSIP process and final report
- Timescales
- Actions to date

- How local authorities can contribute
- Working with D2N2 B6 Local Group

4. Recommendations

It is recommended the Joint Committee:

- a) Consider the background information set out in this report and additional information presented in the meeting**
- b) Agree the priorities as presented – and any additional issues emerging through discussion**
- c) Discuss how local authorities can take an active role in LSIP in the Steering Group**
- d) Flag or share key reports that will help shape LSIP preparation.**
- e) Indicate if your authority would be interested in participating in future focus groups, events, online surveys and consultations.**
- f) Indicate if your authority can help expand our employer reach**

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Derbyshire & Nottinghamshire LSIP overview

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Natalie Gasson-McKinley,
Development Manager

fsb⁰⁸



Agenda

- LSIP key points
- FSB's role as Employer Representative Body (ERB)
- The LSIP process and final report
- Timescales
- Actions to date
- Keen to contribute?
- Working with D2N2 B6 Local Group

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LSIP key points

Providers: including Further Education (FE) Colleges, Sixth Form Colleges, Designated Institutions, Independent Training Providers (ITPs) and Higher Education Institutions (HEIs) that deliver English-funded post-16 technical education and training in carrying out the duties placed upon them in relation to Skills and Post-16 Education Act 2022.

Stakeholders: including mayoral combined authorities (MCAs), the Greater London Authority (GLA), local enterprise partnerships (LEPs) and local authorities (LAs).



LSIP key points

- LSIPs set out the key priorities and changes needed in a local area to make technical education or training more responsive and closely aligned to local labour market needs.
- LSIPs will provide an agreed set of actionable priorities that employers, providers and stakeholders in a local area can get behind.
- Agreed priorities will be informed by evidence of unmet and future skills needs.
- LSIPs should focus on key challenges and priorities.



LSIP key points

- Priorities should look up to three years ahead.
- Duties in respect to LSIPs have been placed upon specific providers that deliver English-funded post-16 technical education or training. Applies to Sixth Form Colleges where they deliver post-16 technical education for example T-Levels and BTECs;
- The LSIP should describe how skills, capabilities and expertise required in relation to jobs that directly contribute to or indirectly support Net Zero



FSB's role as ERB

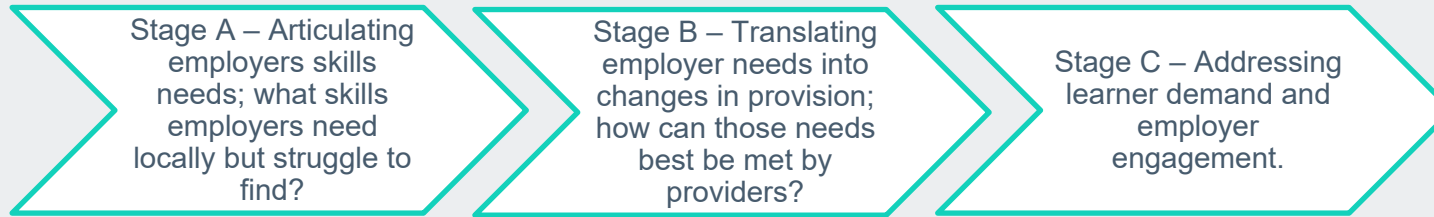
Role of designated Employer Representative Body (ERB) is to lead development and review of a LSIP for a specific area working with employers, providers and local stakeholders.

FSB will need to:

- Plan the work to develop the LSIP;
- Engage with employers, providers and other stakeholders;
- Convene employers, providers and stakeholders so meaningful discussions can take place;
- Work with a wide range of stakeholders to develop learner demand and employer engagement;
- Work with other ERBs and sector bodies in the local area;
- Produce the LSIP report.



Process



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Structure of report



Timescales

Phase	Time period	Key points
Induction / Background	August to September 2022	Meetings with DfE Area and Territorial Leads
Preparation for project	August to October 2022	<p>Draft stakeholder engagement agreements, terms and conditions</p> <p>Submit project plan and application for funding, deadline Monday 3 October</p>
Research and delivery	September 2022 to February 2023	<p>Evidence gathering and engagement with employers, providers and wider stakeholders</p> <p>Co-create with providers set of actionable priorities</p> <p>Six weekly progress reports to DfE</p>
Write-up	March 2023 to April 2023	Draft report with engagement from stakeholders and providers
Evaluation / Finalise report	May 2023	Submit reports to Secretary of State (SoS) at end of May



Actions to date

- Meetings with Department for Education (DfE), ERBS, employers and providers.
- Early thinking and risk assessments around some of the key challenges e.g. size of the area; opportunities e.g. legacy – long term benefits beyond year three; and considerations e.g. MCCA devolved adult education budgets.
- Discussions with D2N2 LEP on available data, joining up with D2N2's People and Skills Board and B6 Group.
- Stakeholder mapping to identify key contributors to overarching LSIP Steering Group. Two meetings have now taken place.
- Data collection: what analysis and evidence is already out there? For example, D2N2 Skills Report (January 2022).
- Critical path and key dates noted.



Scope

In defining the scope of the LSIP, ERBs need to be clear about where they can add most value. For example, drawing on existing data and analysis, **building on and joining up with specific sectoral skills initiatives** and filling gaps by **amplifying the voice of those employers or sectors that most struggle to be heard**. They may also provide a **coherent articulation of cross-cutting issues such as low carbon, digitalisation and essential and transferable skills** affecting businesses in all sectors. This will help ensure LSIPs support a broader range of businesses, while avoiding asking ERBs to do the impossible task of trying to cover everything.



Project Plan

Item	Date	Notes
Meetings of Project Board / steering group to provide strategic steer, challenge and approve direction	October	26 th October Swiftly in November LAs (partners group)
Events schedule agreed	October / November and December	Partnership for Growth events for employers, providers and stakeholders. Dates for others to fall out of this and the meeting with Research company
Book event venues and approve venue contracts	October / November / December	In progress
Promotion of events – social media and stakeholders	October – February	TBC



Project Plan

Item	Date	Notes
Desk research and gap analysis	26 September – 14 October	
Identify key project sectors	26 September -14 October	
Design process for Stakeholder survey	November / December	In progress
Promotion of survey	November / December	In progress
DfE Monitoring report due	17 October	
Develop framework / questions for stakeholder engagement events	November / December	In progress
Meetings of Project Board / Steering group	November	In progress
Survey in field	November / December	In progress



Project Plan

Item	Date	Notes
Start of stakeholder engagement: <ul style="list-style-type: none"> ◦ Focus groups ◦ Workshops ◦ 121 Discussions ◦ Sector specific events 	7 November – February	In progress
Analysis of survey	14 November – 18 November	In progress
DfE Monitoring report due	28 November	
Meeting of Project Board / Steering group	December	
Statement of fundings on unmet and future skills needs	January	
Meeting of Project Board / Steering group – discuss follow up workshops	January	



Project Plan

Item	Date	Notes
Co-create with providers a set of clear, specific, and actionable priorities for change	End of February 2023	



Keen to contribute?

- Flag or share key reports that will help shape our thinking.
- Indicate if you would be interested in participating in future focus groups, events, online surveys and consultations.
- Indicate if you can help expand our employer reach.



Thank you.

Natalie Gasson-McKinley
FSB Development Manager,
Nottinghamshire and Derbyshire
E: Natalie.Gasson-McKinley@fsb.org.uk
M: 07917 628 937
T: 01253 746058

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DERBYSHIRE COUNTY COUNCIL

D2 JOINT COMMITTEE FOR ECONOMIC PROSPERITY

East Midlands Combined County Authority: Progress To Date And Next Steps

1.0 Purpose of Report

- 1.1 To provide a summary of progress to date and next steps on the creation of the East Midlands Combined County Authority (EMCCA).

2.0 Discussion/Decision Required

- 2.1 The D2 Joint Committee is asked to note recent progress on this issue, in particular the launch of the public consultation.

3.0 Overview

- 3.1 As reported to this Committee at previous meetings, Derbyshire County Council, Derby City Council, Nottinghamshire County Council and Nottingham City Council (to be known as the 'Constituent Councils') agreed a 'Devolution Deal' with Government on 30 August 2022. This Deal will be ratified, subject to a series of condition, including legislation and the results of a public consultation.
- 3.2 Each of the Constituent Councils above has now approved a Proposal for consultation, which will take place from 14 November 2022 to 9 January 2023. The Proposal being consulted on is set out in Appendix 1. The consultation questionnaire is at <https://www.eastmidlandsdevolution.co.uk/have-your-say/>. In addition, a series of engagement events are planned, with stakeholders across the region. All residents, businesses and other stakeholders, including seldom heard groups, are encouraged to participate in order to shape the future of the EMCCA.
- 3.3 Following consultation, a formal Proposal will be presented to Government in order to inform the passage of legislation. Subject to this legislation being in place, the EMCCA will be brought into being in May 2024.

4.0 Issues and Considerations

- 4.1 The Proposal on devolution provides a unique opportunity for the EMCCA to improve the economic, social and environmental well-being of the people who live and work in the area.

It identifies **four priorities** for the EMCCA to focus on:

1. **Our homes** – we will work with local authorities, landowners, developers and the full range of housing providers to create affordable, good quality housing options and to retrofit existing homes to be more environmentally sustainable.
2. **Our skills** - we will work collaboratively with employers, skill providers and local authorities to ensure our citizens have the opportunity to develop key skills and access opportunities to work well and build fulfilling careers. This will also help the creation of a strong and sustainable local economy.
3. **Our transport** - we will work with transport providers inside and outside the EMCCA Area to develop our collective infrastructure and create the best possible public transport system for our citizens, reflecting the strengths already within the four Councils to set our aspirations.
4. **Our net zero ambition** – we will work across the Area to lead the way in moving from fossil to fusion and play our part in achieving our national ambition to achieve net zero by 2050. Our ambition is that the EMCCA Area will be a leader in pioneering new forms of clean energy generation and will act as an exemplar for climate change adaption.

- 4.2 The proposition sets out the following benefits of the deal:

- **£38 million** per annum over the next 30 years - with a total guaranteed funding stream of **£1.14 billion** to help level up the Area.
- The ability for **local voices to play a greater role** in setting and delivering to the Area's priorities.
- Local control over a range of budgets like the Adult Education Budget, so that we can **target our spend** to the needs of people in our communities.
- Local powers to **tackle challenges specific to our Area** and harness its true economic potential, for the benefit of everyone who lives and works here.
- A new Mayor for the Area to give us **a bigger voice, more influence, and a higher profile** to make a strong case to the Government for more investment in the Area.

- Working more effectively on a larger scale across council boundaries, further **strengthening partnership working across and between our counties and cities**.

It is also made clear that the deal would **not** mean removing or merging local councils. Each council would continue to exist and would still be responsible for most public services in the area.

4.3 The Proposal contains a clear proposition for governance of the EMCCA, which sets out that it will have up to 17 Members in total, comprising:

- The directly elected Mayor;
- 8 Constituent Members (Members appointed by the Constituent Councils, with each Constituent Council appointing 2 Members);
- 4 Non-Constituent Members nominated by the District and Borough Councils within the Area (with 2 Non-Constituent Members to be nominated by Derbyshire District and Borough Councils, and 2 Non-Constituent Members to be nominated by Nottinghamshire District and Borough Councils);
- Up to four further Non-Constituent or Associate Members. These four further Memberships will not be nominated/appointed to initially. It will be for the CCA to determine whether the four additional Memberships will be used, and if so, what interests those Memberships should seek to represent on the MCCA.

4.4 In parallel, work continues on preparing for the creation of the EMCCA by May 2024, including:

- Creating a Shadow Combined Authority by April 2023 to pave the way for the Combined Authority
- Ensuring effective governance for the EMCCA in line with the principles agreed in the deal and ensuring an effective voice for Districts and Boroughs
- Engaging with Government on the legislation required
- Defining in more detail how the powers and functions to be held by the Combined Authority will be delivered in practice.

4.5 The work is being led by the Leaders of the four Upper Tier authorities (Derbyshire, Derby, Nottinghamshire, Nottingham) supported by their Chief Officers. Work is coordinated through a Programme Group of Chief Executives/Senior Officers which includes representatives of District and Boroughs (Huw Bowen of Chesterfield Borough Council represents D2) and the Chief Executive of the D2N2 Local Enterprise Partnership.

5.0 Recommendations

5.1 That the D2 Joint Committee:

- a) Notes progress made to date on the creation of the East Midlands Combined County Authority, in particular the public consultation.
- b) Supports efforts to ensure that the consultation is promoted as widely as possible within the area.

East Midlands Combined County Authority - Draft Proposal

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Defined Terms:

CCA	Combined County Authority
Constituent Councils	Derbyshire County Council, Nottinghamshire County Council, Derby City Council and Nottingham City Council
EMCCA	East Midlands Combined County Authority
the Deal	East Midlands Devolution Deal signed on 30 August 2022
Functional Economic Area	FEA - areas that share a number of similar economic factors with boundaries that ideally reflect the drivers of the local economy
GLA	Greater London Authority
GVA	Gross Value Added - this is the measure of the value of goods and services produced in an area, industry or sector of an economy.
LEPs	Local Enterprise Partnerships
MCA	Mayoral Combined Authority
The Area	The Area covered by the proposed East Midlands Combined County Authority
Local Enterprise Partnerships	LEPs - partnerships between local authorities and businesses to help determine local economic priorities and undertake activities to drive economic growth and create local jobs.

Executive Summary

This document sets out our Proposal recommending a Combined County Authority (“CCA”) model of local government. It has been prepared by the four upper tier councils of Derbyshire, Nottinghamshire, Derby, and Nottingham, working collaboratively with Derbyshire and Nottinghamshire district and borough councils.

Context

The CCA Area benefits from having two cities, large towns and rural areas, and being home to key giants of industry, such as Toyota UK, Rolls Royce, Alstom and Boots, with expertise in aerospace, rail, life sciences, energy and strong transport links. The Area contains three world class universities, which provide centres of research excellence, and is home to major tourist attractions such as the Peak District National Park, the National Forest, and Sherwood Forest. There are ambitions to maximise strategic opportunities presented through the East Midlands Freeport and the East Midlands Development Corporation, and to capitalise on the recent announcement that Nottinghamshire will host what is hoped to be the world’s first commercial prototype fusion energy plant.

However, alongside this, the CCA Area also experiences persistent and systemic deprivation, with 219,600 people living within the most deprived 10% of areas across England. In other parts of England, people on average live 15 years longer in good health than people living in Nottingham, which has one of the lowest Healthy Life Expectancies across England. Educational attainment varies considerably, with the CCA Area containing some of the worst performing areas across England at all levels of education and 13 out of 17 local authority areas within the Area identified as ‘social mobility cold spots’.ⁱ

The Deal

Securing a devolution deal has been a long-standing ambition for the Area, in order to address the lasting impact caused through decades of under-funding. The publication of the Government’s Levelling Up and Regeneration White Paper (the “White Paper”) and the announcement that Derbyshire, Nottinghamshire, Derby and Nottingham would form the first wave of county deal pathfinders, has been the catalyst for accelerated joint working across the CCA Area, providing a once in a lifetime opportunity to translate our ambitions into reality.

More Funding, More Control, A Brighter Future.

Our vision is for the 2.2 million people who live and work here to enjoy better health, greater prosperity, and an increased sense of wellbeing through the opportunities available to them within an inclusive and competitive CCA Area at the heart of the country.

Our four priority areas to help us deliver this vision are:

- 1. Our homes - we will work with local authorities, landowners, developers and the full range of housing providers to create affordable, good quality housing options and to retrofit existing homes to be more environmentally sustainable.**

Our devolution deal will help us deliver this through:

- £16.8 million of devolved capital funding in 2024/25 to support the building of new homes on brownfield land
- £9 million housing capital funding to support the delivery of housing priorities

- New, broad powers to acquire and dispose of land to build houses, commercial space and infrastructure, for growth and regeneration
2. **Our skills - we will work collaboratively with employers, skill providers and local authorities to ensure our citizens have the opportunity to develop key skills and access opportunities to work well and build fulfilling careers. This will also help the creation of a strong and sustainable local economy.**
- Our devolution deal will help us deliver this through:
- Holding the Adult Education Budget (AEB) from academic year 2025/26
 - Owning the ability to set allocations and outcomes to skills providers
 - Supporting and shaping the Local Skills Improvement Plan (LSIP) for the Area
3. **Our transport infrastructure - we will work with transport providers inside and outside the CCA Area to develop our collective infrastructure and create the best possible public transport system for our citizens, reflecting the strengths already within Constituent Councils to set our aspirations.**
- Our devolution deal will help us deliver this through:
- A devolved integrated local transport budget for the CCA Area including for bus and tram services
 - An additional £500,000 of revenue funding in both 2023/24 and 2024/25
 - The ability to accelerate the delivery of smart, integrated ticketing across all local modes of transport in the Area
 - The opportunity to coordinate a Key Route Network (a collection of the most important local authority roads within the Area) across the Area
 - Mass transit opportunities, including integrating and potentially expanding the NET tram system, in support of the East Midlands HS2 Growth Strategy
4. **Our net zero ambition - we will work across the Area to lead the way in moving from fossil to fusion and play our part in achieving our national ambition to achieve net zero by 2050. Our ambition is that the CCA Area will be a leader in pioneering new forms of clean energy generation and will act as an exemplar for climate change adaption.**
- Our devolution deal will help us deliver this through:
- An investment in the CCA Area of £9 million via a Net Zero capital funding pot
 - The opportunity to increase the Area's electricity network capacity
 - The opportunity to explore the establishment of heat network zoning in England to decarbonise heating and hot water within the zone
 - The potential for increased investment from the UK Infrastructure Bank

The four priority areas set out the purposes to be achieved by the establishment of the Combined County Authority. This Proposal outlines in more detail how we will achieve our purposes, and sets out the powers and funding which we will use.

The four upper tier Councils, together with Government, the Area's fifteen district and borough councils, and other key stakeholders such as the LEP, have been working together to achieve a devolution deal which will seek to establish the first ever Mayoral Combined County Authority - this gives access to the greatest levels of both powers and funding through devolution.

Our Principles

Our deal is founded on the four principles for levelling up as set out in the White Paper:

1. Principle one: **Effective leadership** with a directly elected Mayor across the Area.
2. Principle two: **Sensible geography** - the CCA Area covered by this devolution deal has one of the most functional, self-contained economic geographies in the country - 92% of workers live in the Area and 87% of residents work in the Area.
3. Principle three: **Flexibility** - the Deal recognises the unique needs and ambitions of the Area in its governance and programme.
4. Principle four: **Appropriate accountability** - the Constituent Councils have committed to developing a Constitution and Assurance Framework that will confirm, clarify and formalise the intention of institutions and local leaders to continue to be transparent and accountable, work closely with local businesses, seek the best value for taxpayers' money and maintain strong ethical standards.

Additionally, the Constituent Councils have developed and agreed a further four principles:

5. Principle five: **Inclusivity** - the Constituent Councils have committed to creating as inclusive a model of governance as possible, in pursuit of agreed outcomes. Devolution of power and responsibilities will be to the Constituent Councils, however, the importance of the continued role of the eight Derbyshire and seven Nottinghamshire district and borough councils will be respected.
6. Principle six: **Subsidiarity** - the CCA will perform a role that adds value to existing governance arrangements - primarily focused on strategic place shaping functions such as plan making and strategic commissioning. The CCA will not create an additional layer of governance, but instead will bring the governance that currently sits at national government level down into the East Midlands, much closer to businesses and communities. Place making functions will be delivered through the existing local planning authority arrangements that are better placed to deliver functions for which they are statutorily responsible and as close to communities as is practicable.
7. Principle seven: **Commissioning** - The CCA will develop strategy across the geography, dealing with issues as diverse as economic growth and nature recovery. Programmes of interventions will be developed against these strategies.
8. Principle eight: **Choice** - The preferred governance model for the CCA will identify a mechanism for including district and borough councils in the geography. This model will respect the existing sovereignty of these lower tier local authorities. Individual councils will also be able to continue to exercise choice about participation at sub-CCA tiers of partnership working.

The principles have been reflected in the governance arrangements outlined in this proposal, ensuring that effective and convenient local government is delivered for the Area, in a way which is reflective of the identities and interests of local communities.

The new CCA model will be subject to the Combined County Authority provisions in the Levelling Up and Regeneration Bill, which is currently progressing through Parliament, receiving Royal Assent.

How the Deal will help our Area

The devolution deal provides **unprecedented opportunities** to improve the economic, social and environmental well-being of the people who live and work in the area including:

- The **largest investment fund** in the country - **£38 million per annum** over the next 30 years - with a total guaranteed funding stream of **£1.14 billion** to help level up the Area
- The ability for **local voices to play a greater role** in setting and delivering the Area's priorities
- Local control over a range of budgets like the Adult Education Budget, so that we can **target our spend** to the needs of people in our communities
- Local powers to **tackle challenges specific to our Area** and harness its true economic potential, for the benefit of everyone who lives and works here
- A new Mayor for the Area to give us a **bigger voice, more influence, and a higher profile** to make a strong case to the Government for more investment in the Area.
- Working more effectively on a larger scale across council boundaries, further strengthening **partnership working across and between our counties and cities**.

1 Introduction

On 30 August 2022, the four upper tier councils of Derbyshire, Nottinghamshire, Derby, and Nottingham signed a £1.14 billion devolution deal with the Government. The signing of the deal, will, subject to relevant approvals, consultation, and primary and secondary legislation passing through Parliament, establish the first ever Combined County Authority (CCA) in the country. This marks a significant step forward for the region, addressing years of historical low investment in the area whilst providing a platform for accelerated growth.

With a population of 2.2 million residents and a GVA of over £50.5 billion, the CCA Area has enormous potential. Home to more than 74,000 businesses providing over 940,000 jobs, the Area has a number of key sectors with significant potential for growth, including advanced manufacturing, engineering, clean energy, logistics, creative and digital, health and pharmaceuticals, health and education, wholesale and retail trade.

However, the Area also faces challenges which impact on productivity levels and the ability to grow. Productivity lags behind the UK average, requiring a 14.6% increase to close the gap, and public spending per person has historically been below the UK average. There are areas within the CCA Area with high levels of poverty and poor social mobility.

Combined Authorities in other areas, such as South Yorkshire, Greater Manchester and the West Midlands, have seen significant benefits of greater progress and stronger economic performance as a result of their devolution deals, leaving the East Midlands behind. Now we have the opportunity to access greater local powers and funding to both tackle identified challenges and to harness the huge economic opportunity present in the Area.

A devolution deal for the Area is now critical, not only in strengthening local leadership to act more flexibly and innovatively to respond to local need, but also in taking concerted action to improve outcomes relating to transport, skills and regeneration.

The devolution framework places a strong emphasis on the importance of high profile, directly elected local leadership, strong local governance, and joint working across sensible and coherent economic geographies. The most comprehensive and ambitious package is a Level 3 deal, for areas with a single institution over a sensible geography, with the strongest and most accountable leadership.

Combined County Authorities are a new model of devolution outlined in the Levelling Up and Regeneration Bill, which is currently progressing through Parliament. Establishing a CCA is a formal, legal step, allowing upper tier councils across the region to work more closely together in a more structured way. A CCA for the region - a Combined County Authority with a directly elected mayor, would be a new statutory authority created to lead collaboration between councils and would act as the recipient of powers and funding from Government.

The creation of the CCA will not result in the merger or take-over of councils in the Area nor will it require individual councils to give up their powers, except in the specific area of transportation, where some powers will be transferred from the upper tier authorities to the CCA. Cooperation in transport matters between the CCA and the councils will also continue into the longer term with certain powers to be held concurrently moving forward to enable the parties to work together effectively in the years ahead. The CCA will work as one democratically accountable body on key priorities such as economic development,

regeneration and transport, enhancing the investment capability of the CCA Area and individual authorities to support growth including in areas such as housing. The CCA will seek to:

- Reduce duplication and provide more efficient services
- Create a stronger basis for bidding for Government funding
- Make best use of public spending
- Speed up decision-making

Whilst the devolution of power and responsibilities will be to the two upper tier and two unitary authorities, the deal respects the importance of the continued role of the eight Derbyshire and seven Nottinghamshire district and borough councils whose powers and functions remain intact and who will also have specified consenting rights in respect of the exercise of some powers by the CCA and/or Mayor. Some powers and functions of local authorities will be exercised concurrently by the CCA/Mayor with the upper tier authorities.

We are very much at the start of our devolution journey and, whilst our initial focus will be on our four priorities of Net Zero, Housing and Land, Skills and Education and Transport, we are ambitious for the future - already identifying areas within the Deal and on other issues and priorities which we know are important for our Area, where we wish to extend its future scope.

Over the coming months we will be looking to work more closely with Government and partners on a range of priority areas such as domestic violence, social mobility and tourism. As we move forward over time, we will also look to secure additional powers and funding to support the delivery of associated programmes of activity.

Further detail on our plans is set out in this, our Proposal document.

2 Background and context

The CCA covers a large and diverse Area; encompassing the outstanding natural assets of Sherwood Forest and the Peak District, the UK's original National Park, the growing, vibrant cities of Derby and Nottingham and thriving, historic market towns such as Buxton, Chesterfield, Mansfield, Newark-on-Trent and Worksop, key centres for employment and services for both local residents and the environmentally rich rural hinterlands.

The two counties and two cities are geographically close and work closely together on many collaborative large-scale initiatives involving all sectors. The CCA supports the growing recognition that our extensive range of strengths and opportunities as a functional local area complement each other - ultimately we are stronger together.

Population

The proposed CCA Area will cover a population of more than 2.2 million peopleⁱⁱ. This is similar to:

- Greater Manchester combined authority, population 2.8 million
- West Midlands combined authority, population 2.9 million
- Sheffield City Region combined authority, population 1.4 million

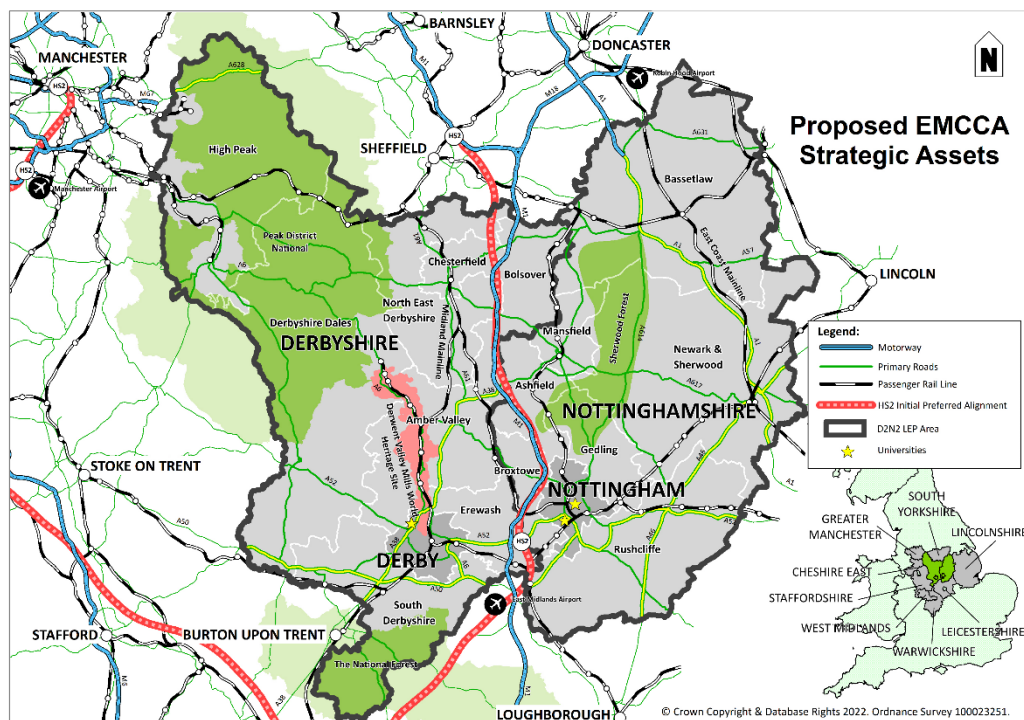
- West Yorkshire combined authority, population 2.3 million.

This will make the proposed CCA comparable in size to neighbouring combined authority areas. This Deal will play a key role in driving new economic, social and cultural opportunities to ensure the Area is better able to compete with other sub-regional economies.

Economy

The proposed combined authority economy is the 7th largest in England. It contributes £50.5bn in GVA to the UK economyⁱⁱⁱ. As the largest economy in the East Midlands, the proposed CCA area has the advantage of being located at the heart of the country, surrounded by major conurbations such as Greater Manchester and South Yorkshire to the north and Birmingham and Leicester to the south. In total, more than 10.8 million people live within easy reach of the proposed CCA area^{iv}.

The functional economic area (areas that share a number of similar economic factors with boundaries that ideally reflect the drivers of the local economy) has been strengthened through the D2N2 Local Enterprise Partnership, in place since 2011.



Transport & Infrastructure

Our Area benefits from a huge amount of strategic assets summarised as follows:

- The M1 corridor and 690km of major roads^v
- High levels of strategic rail connectivity, including stations on the East Coast Mainline and Midland Main Line. The Integrated Rail Plan includes proposals to strengthen this through electrification of the Midland Main Line and the HS2 Phase 2b eastern route

- The emerging East Midlands ‘Freeport’ is the UK’s only inland Freeport with different customs rules designed to attract national and international investment. The freeport straddles three of the East Midlands counties including Leicestershire, Nottinghamshire and Derbyshire. The sites are strategically located with strong existing road and rail freight infrastructure connecting them to most other parts of the country more efficiently and quickly. There is significant room for growth across the sites which are strategically connected to regenerate key areas of deprivation.
- Three enterprise zones at Markham Vale, Derby Infinity and Nottingham Boots site.
- Nottingham Express Transit tram system

Business & Manufacturing

The proposed CCA Area has an employment base of 944,000 people^{vi} with 74,100 businesses, including 340 large employers^{vii}. The Area benefits from an exceptionally strong advanced manufacturing base and a well-developed innovation ecosystem. The manufacturing sector generated £8.9bn GVA in 2020 ranking 1st in England^{viii}.

The Area is a world leader in transport equipment manufacturing based on strong innovation and manufacturing expertise clustered around Derby, and home to globally significant aerospace, automotive and rail manufacturers such as Toyota, Rolls Royce, Alstom, and their significant local supply chains.

Nuclear technology is also significant in Derby given the presence of Rolls Royce’s small modular reactor and nuclear submarine business units, plus the new Nuclear Advanced Manufacturing Centre and Nuclear Skills Academy facilities on Infinity Park. The announcement that Bassetlaw will host the world’s first nuclear fusion plant gives us a unique opportunity to build an even stronger global reputation in nuclear technologies.

The third largest life sciences cluster in the UK is anchored by Boots, MediCity and BioCity in Nottingham. The digital tech cluster focused around Nottingham’s Creative Quarter has grown by 35% between 2015 and 2020^{ix}. The proposed National Rehabilitation Centre at Stanford Hall should open by the end of 2024. The intention is to develop a national network for rehabilitation research, data, information and analytics. The centre will bring together research, innovation, education and training alongside clinical practice to transform outcomes for people who have suffered potentially life changing injury, trauma or illness and improve their quality of life.

Our strong science and innovation ecosystem is underpinned by the Area’s three major universities, (Nottingham, Nottingham Trent and Derby), six science parks and fifteen innovation centres/ incubators). Research strengths supporting our green recovery include Bio and Environmental Sciences, Renewable Energy and Sustainability.

Outside our two major cities, the businesses and activities located in the Area’s districts and boroughs generate almost two-thirds of our GVA^x. The network of towns and rural economies house key manufacturing sites, major employers and thriving small businesses. These networks of towns, villages and wider rural areas are home to much of the area’s workforce too.

Some of the nation’s largest food manufacturers are based in the Area and use some of the raw materials produced by a progressive and diverse agricultural and horticultural

sector. Nottingham University's Sutton Bonington campus hosts world-leading facilities for biosciences and veterinary medicine. The state-of-the-art Smartparc facility in Derby promotes sustainable food production and will host a Food Manufacturing Technology Centre of Excellence.

In rural High Peak, well connected to Buxton, the Health and Safety Executive run a laboratory researching new methods in industrial safety, while the emerging digital and creative cluster around Glossop exemplifies the diversity of rural districts.

Factories who have pioneered modern methods of construction and modular housing, that have since been adopted by the wider market, can be found in Ilkeston, Worksop and South Derbyshire.

By stimulating greater levels of business diversification through building upon the distinctive sectoral strengths of the Area, we can encourage greater levels of international trade and investment.

Commuting

The proposed CCA Area is a highly functional economic geography, with a LEP ranking of 5 out of 38 for economic self-containment^{xi}. 92% of workers live in the Area and 87% of employed residents work in the Area. A number of local authorities have very high proportions of their residents working in the Area, including Ashfield, Mansfield, Gedling and Amber Valley, which all have more than 93% doing so. Whilst there is a large pool of available labour locally to provide businesses with employees, the Area will need to continue to deliver on great opportunities for work, housing and leisure in order to remain attractive to those who live and work here.

Housing

Across England, demand for housing has outpaced housing supply. This leads to increasingly unaffordable and, in some areas, unsuitable dwellings. The CCA Area, like much of the nation, has seen a shortage in housing supply. An estimated 9,200 homes a year are required to meet local need; yet over the last 5 years, an average of 8,500 homes a year have been completed. Based on these trends, we are likely to see a shortfall of over 6,500 homes over the next 10 years, which adds to the existing lack of supply. This is a big challenge, but also an opportunity for the EMCCA to drive growth through sustainable delivery of affordable and decent housing across the six Housing Market Areas (HMAs).

Parity of investment

For many years the wider East Midlands region¹ has not received the same levels of investment as have been experienced elsewhere in the country. The latest data for 2020-21 on public spending per person shows that the wider East Midlands region received the

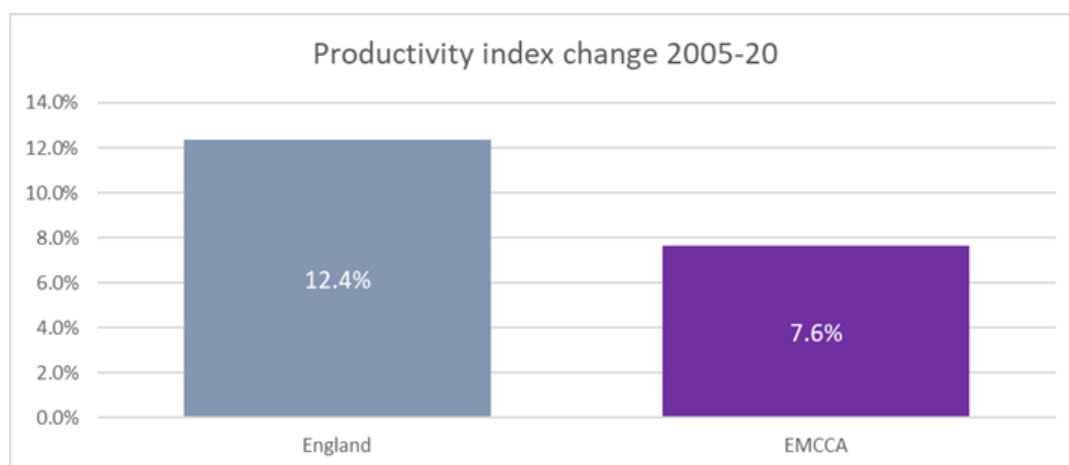
¹ The East Midlands is one of nine official sub-national divisions of England and is used for statistical and some administrative purposes. This region includes the areas Derbyshire, Leicestershire, Lincolnshire (except North and North East Lincolnshire), Northamptonshire, Nottinghamshire and Rutland.

lowest amount of any region and, at £12,113, was 8.0% lower than the England average and 5.7% lower than the neighbouring West Midlands^{xii}. The shortfall in identifiable public sector expenditure in the CCA Area for the top three functions - Economic Affairs, Health, and Social Protection - is estimated at £1.1 billion in 2020-21 alone^{xiii}.

When just focused on public capital spending (which is spending on physical infrastructure like roads, bridges, hospital buildings and equipment), the gap between the wider East Midlands region and England is even greater, at 25.0%. This has a huge impact on improving economic outcomes, which is fundamental to improving living standards, reducing inequalities and improving life expectancy.

Addressing productivity, skills and employment

Improvements in productivity can help lift wages and provide high quality jobs across all parts of the country. Across the proposed CCA Area there has been a long-standing gap in productivity when compared with national statistics for England. Additionally, over the last 15 years the productivity growth in the CCA Area has fallen behind that nationally by almost five percentage points. The EMCCA can support development of skills of the local population to boost greater levels of local resident participation in the workforce, enhancing both productivity and life chances overall.



Source: Gross Value Added (Balanced) per Head of Population at Current Basic Prices, Combined Authority, 2020, ONS © Crown Copyright

Prior to COVID-19, the proposed CCA Area's economy had performed well in terms of improving levels of economic growth, skills and higher value employment opportunities. Despite these improvements over the last decade there remains a significant gap between the overall performance of the CCA Area and that of England and there remains some fundamental challenges to be addressed:

- A loss of £4.5 billion in GVA during the first year of COVID-19^{xiv}
- Carbon emissions are 17.8% higher per capita than the UK average due to a high concentration of energy-intensive industries and industrial legacy^{xv}
- 23% of jobs in the Area will be affected by the transition to a net-zero carbon economy requiring the upskilling of 104,000 workers^{xvi}
- Poor East-West and North-South connectivity by road and rail, with many areas suffering from transport isolation

- The Area has a low skill low wage economy with the average weekly pay of both residents and workplaces in the proposed Area being over 7% lower than the England average^{xvii}
- Over half (nine) of the proposed Area's local authorities rank in the bottom 25% (quartile) of all authorities across England on gross weekly workplace pay^{xviii}
- Lower than average labour market participation with the Area's (73.8%) employment rate falling below the England (75.1%) average. Twelve local authorities in the Area have an employment level lower than the England average^{xix}

In terms of levelling up measures there are significant differences between different District/Borough localities in the Area:

- Productivity, with three of the Area's local authorities having amongst the highest levels nationally in 2020 (South Derbyshire, Rushcliffe and Bolsover), but seven falling in the lowest performing, including Derbyshire Dales that ranked fourth bottom nationally.
- Workplace pay, with Derby in the best 30 local authorities nationally where weekly pay is around 15% higher than the England average, but nine of the Area's authorities amongst the lowest ranking nationally including five District/Borough areas (Bolsover, Derbyshire Dales, Gedling, Bassetlaw and Mansfield) where weekly pay is 15% or more below the England average.
- Employment rate, with four District/Borough areas in the best performing nationally, but seven in the worst, including Mansfield, ranked third bottom.

Reducing wider inequalities

A regional devolution deal for the Area can support us to overcome this historical imbalance of spending at the local level and ensure that our Area gets the necessary boost in funding to address longstanding inequalities and support levelling up our communities.

The CCA Area experiences persistent and systemic deprivation, with 219,600 people living within the most deprived 10% of areas across England and significant differences in outcomes depending on where you live:

- In other parts of England people on average live 15 years longer in good health than people living in Nottingham, which has one of the lowest Healthy Life Expectancies across England^{xx}
- Educational attainment varies considerably, with the CCA Area containing some of the worst performing areas across England at all levels of education
- At the early years foundation stage, all four upper tier authorities fall below the England average on the expected level on early learning goals for 5-year-olds for communication and language, literacy and maths^{xxi}. This is particularly so for communication and language in Derby, literacy in Nottingham and maths in both Derby and Nottingham, where the levels are amongst the lowest for upper tier local authorities across England.
- The Area contains some of the poorest performing localities across England in terms of pupils attaining Maths and English at GCSE^{xxii}
- Fewer adults are qualified to NVQ level 3 or above than England (56.5%: 61.4% respectively)^{xxiii}

- 13 out of 17 local authority areas within the Area are identified as ‘social mobility cold spots’^{xxiv}
- Whilst the overall proportion of local authority housing deemed to be of a non-decent standard in the EMCCA area was at 2.2% in 2020-21, below the England figure of 5.0%, High Peak (17.4%) and North East Derbyshire (12.6%) had high levels. Bassetlaw (3.2%) also showed a figure above the EMCCA average.
- In terms of homelessness, both Derby (23.6%) and Nottingham (20.4%) had much higher proportions of households that were homeless or threatened with homelessness over the last year than nationally (11.7%). Relatively high levels in the EMCCA area were also evident in Chesterfield (12.7%), High Peak (10.5%) and Mansfield (7.7%).

Within the proposed EMCCA Area there is significant variation by local authority across the range of levelling up indicators. Measures showing the greatest disparity are:

- Adult attainment at NVQ level 3, with two of the Area’s local authorities amongst the best performing in England (Derbyshire Dales (69.5%) and Rushcliffe 67.5%), whilst seven are ranked in the worst performing, including Mansfield which in 2021 was the lowest of all local authorities across England at just 37.8%, over 20 percentage points below the England average (61.3%).
- Adult obesity - whilst Derbyshire Dales and Rushcliffe were in the best performing local authorities nationally, there were eight areas locally that were amongst those having the highest adult obesity across England, including Bolsover that ranked third bottom.

3 Our ambitions

More Funding, More Control, A Brighter Future.

We are proud of what we have achieved within our individual areas against the backdrop of historic under-funding, but are also aware of the challenges ahead of us. Our vision is for the 2.2 million people who live and work here to enjoy better health, greater prosperity, and an increased sense of wellbeing through the opportunities available to them within an inclusive and competitive CCA Area at the heart of the country.

Working collaboratively within a single Combined Authority will enable us to draw on our collective strengths of innovation and our drive for sustainability, to address our shared challenges of an increasingly competitive world and a changing climate. Doing so together means that we can use our joint resources more efficiently to deliver greater and more meaningful impact for our citizens. This is a particular priority for some of our more rural areas, to address historic challenges so that they can realise their potential and ‘level up’ with the rest of the Area’s geography.

Priorities

We have identified four key priority areas for long-term, targeted and strategic investment through the CCA. We have chosen these as we believe that a collective focus on improvements within them will transform our Area and the way our citizens experience living and working here.

To deliver this change, we will create a fully developed long term transformational funding programme covering all budgets for devolved functions (the “East Midlands Investment Fund”). This will include a new fund, provided by the Government, of £38 million a year fixed for 30 years which will be accountable to the EMCCA.

We will also work up further details with our business leaders and local authorities including investment priorities, operational characteristics and the opportunities for capturing third party contributions in due course^{xxv}.

Our four priority areas are:

1. Our homes - we will work with local authorities, landowners, developers and the full range of housing providers to create affordable, good quality housing options and to retrofit existing homes to be more environmentally sustainable.

The relevant authorities in the CCA Area have set out in their Local Plans and Housing Strategy documents their local housing priorities around brownfield remediation, housing quality and decarbonisation, and systems improvement to support local supported and specialised housing needs.

To respond to this, we will harness:

- £16.8 million of devolved capital funding provided to the EMCCA in 2024/25 to support the building of new homes on brownfield land.
- A £9 million housing capital funding pot to be spent by Constituent Councils by April 2023 to support the delivery of housing priorities
- New, broad powers for the EMCCA to acquire and dispose of land to build houses, commercial space and infrastructure, for growth and regeneration. Investing to deliver housing for the Area.
- Land assembly and compulsory purchase powers provided to the EMCCA for housing purposes, subject to the agreement of the Constituent Councils and, where applicable, the district/borough council(s) where the relevant land is located.
- The Mayor’s power to designate Mayoral Development Areas and to create Mayoral Development Corporations, which will support delivery on strategic sites across the CCA Area through drawing on existing work, subject to the agreement of local partners.
- Our work with Homes England to identify key opportunities for developing a housing delivery pipeline across the CCA Area.
- £918,000 of capacity funding to the Constituent Councils/East Midlands CCA across 2023/24 and 2024/25 respectively, to support development of a pipeline of housing sites.

2. Our skills - we will work collaboratively with employers, skill providers and local authorities to ensure our citizens have the opportunity to develop key skills and access opportunities to work well and build fulfilling careers. This will also help the creation of a strong and sustainable local economy.

Whilst the numbers of people in the CCA Area qualified to Levels 2 and 3 are above the England average, those qualified to Level 4+ are below the national average. Graduate retention is a challenge, with 35% to 39% of graduates from the Area’s three universities remaining in the East Midlands following graduation. There are significant

place-based variations in skills and productivity across the area's districts and boroughs.

The Area's workforce is more concentrated in lower skilled occupations than the national average. Over the next 10-15 years, slower growth in the working age population and significant technology-driven changes are likely to require increased adaptability and re-skilling by people who are already working as well as maximising the potential of young people entering the labour market. Despite unemployment being low, there are still communities and places where unemployment and economic inactivity remains high, with a growing number identified as having significant barriers to work.

To respond to this, we will harness:

- The Adult Education Budget (AEB), provided to the EMCCA from academic year 2025/26.
- The EMCCA's responsibility for making allocations to skills providers and for setting the outcomes to be achieved.
- The Local Skills Improvement Plan (LSIP) - will support and provide input into the LSIP for the area.
- Membership of the joint Department for Work and Pensions and Department for Education Mayoral Combined Authority Advisory Group.
- Regular engagement with the regional Employer and Partnership team in Jobcentre Plus, and strategic labour market partnership teams.

3. Transport - we will work with transport providers inside and outside the CCA Area to develop our collective infrastructure and create the best possible public transport system for our citizens, reflecting the strengths already within Constituent Councils to set our aspirations.

The Area approaches this devolution deal from a different position to many devolution deal areas, where local transport services were already managed across the devolution area prior to the creation of their devolved authorities. This means there will be a one-year transition period, following the election of the mayor, before some public transport functions are transferred and beyond that in the case of the Nottingham Express Transit tram system. In our Area, we experience poor East-West and North-South connectivity by road and rail, with many areas suffering from transport isolation.

To respond to this, we will harness:

- The Mayor's responsibility for a devolved and consolidated integrated local transport budget for the CCA Area.
- The Mayor's and the EMCCA's responsibility for setting and delivering a transport strategy for the Area, including for public transport services.
- Our responsibility for an Area-wide local transport plan by March 2024, supported by an additional £500,000 of revenue funding in both 2023/24 and 2024/25 to accelerate this work.
- The accelerated delivery of smart, integrated ticketing across all local modes of transport in the Area.
- The CCA will set up and coordinate a Key Route Network (a collection of the most important local authority roads within the Area) on behalf of the Mayor,

allowing the Mayor and the CCA to take on highway powers for the Key Route Network.

- A single strategic asset management plan, and where practical, work towards streamlining contractual and delivery arrangements across the Area.
- Mass transit opportunities, including integrating and potentially expanding the NET tram system, in support of the emerging East Midlands HS2 Growth Strategy
- A new rail partnership with Great British Railways.
- Preparation of a refreshed Local Cycling and Walking Infrastructure Plan.
- Clean fuel infrastructure that will accelerate the establishment of a Net Zero transport network.
- Best practice in the area. We will look to build on the highest performing public transport networks and transport infrastructure in the area.

4. Our net zero ambition - we will work across the Area to lead the way in moving from fossil to fusion and play our part in achieving our national ambition to achieve net zero by 2050. Our ambition is that the CCA Area will be a leader in pioneering new forms of clean energy generation and will act as an exemplar for climate change adaption.

To respond to this, we will harness:

- An investment in the CCA Area of up to £9 million via a Net Zero capital funding pot to be spent by Constituent Councils by April 2023 that will enable the Area to drive their Net Zero ambitions.
- The CCA's efforts to increase the Area's electricity network capacity to meet future electricity demand.
- The CCA's exploration with Government of the potential benefits of and design options for a place-based approach to delivering retrofit measures.
- The CCA's exploring of the potential benefits of establishing heat network zoning in England to decarbonise heating and hot water within the zone by assuming the role of heat network Zoning Coordinator for its locality.
- The potential for EMCCA to catalyse increased investment from the UK Infrastructure Bank.
- Local Authority efforts to ensure that workers, businesses and local areas, including the CCA, are supported through the Net Zero transition with green skills interventions via a greater role, where possible, in delivering the Adult Education Budget and UK Shared Prosperity Fund.
- Funding for the commissioning of an EMCCA local area energy plan (LAEP) to enable long term planning on a regional basis.
- A role for the EMCCA in evolving waste management in the Area and exploiting opportunities to re-use waste heat.
- Producing an EMCCA area Flood Alleviation Strategy, working with Environment Agency, Internal Drainage Boards and other key partners.
- Work by our County Councils Preparation of the Local Nature Recovery Strategies (LNRs).

Objectives

We want to help our citizens achieve more and better and we believe that the funding and powers we will receive as part of creating the EMCCA can help us to deliver this vision. We will use the new funding and powers to deliver sustainable growth, new high-value jobs and a resilient economy that allows people to live fuller lives. We know that to thrive we must compete and co-operate, not just with other areas of England and the UK, but with established economies in Europe and America and with rising economies in the east, and increasingly the global south.

Our shared objectives:

- Boosting productivity, pay, jobs and living standards
- Spreading opportunities and improving public services
- Restoring a sense of community, local pride and belonging
- Empowering local leaders and communities

Outcomes

Through delivering on these objectives, we will achieve the following outcomes for our citizens and our Area:

- Grow our economy faster, through targeted long-term investment, so that it is resilient enough to withstand future challenges.
- Reduce inequality and promote social mobility to allow people to achieve their potential.
- Match skills to economic need to increase productivity and wellbeing.
- Support businesses to create more and higher paid sustainable jobs so that our citizens are able to access the jobs they want within the Area in which they live
- Create a net-zero economy with a resilient energy supply.
- Support enhanced green spaces to welcome nature back into our communities.
- Create modern and robust infrastructure that releases the private sector to deliver new homes and businesses.
- Build new and coherent transport links to facilitate better and more sustainable access to our economic hubs such as our cities, market towns and major employers.
- Use our devolution powers to bring decision-making closer to those who live and work here, increasing the visibility of these decisions.

Principles

In order to achieve this we will follow these principles:

1. Principle one: **Effective leadership** with a directly elected mayor across the Area.
2. Principle two: **Sensible geography** - the CCA Area covered by this devolution deal has one of the most functional, self-contained economic geographies in the country - 92% of workers live in the Area and 87% of residents work in the Area.
3. Principle three: **Flexibility** - the Deal recognises the unique needs and ambitions of the Area in its governance and programme.

4. Principle four: **Appropriate accountability** - the Constituent Councils have committed to developing a Constitution and Assurance Framework that will confirm, clarify and formalise the intention of institutions and local leaders to continue to be transparent and accountable, work closely with local businesses, seek the best value for taxpayers' money and maintain strong ethical standards.

With a further four local principles:

5. Principle five: **Inclusivity** - The Constituent Councils have committed to creating as inclusive a model of governance as possible, in pursuit of agreed outcomes. Devolution of power and responsibilities will be to the Constituent Councils, however, the importance of the continued role of the eight Derbyshire and seven Nottinghamshire district and borough councils will be respected.
6. Principle six: **Subsidiarity** - The CCA will perform a role that adds value to existing governance arrangements - primarily focused on strategic place shaping functions such as plan making and strategic commissioning. The CCA will not create an additional layer of governance, but instead will bring the governance that currently sits at national government level down into the CCA Area, much closer to businesses and communities. Place *making* functions will be delivered through the existing local planning authority arrangements that are better placed to deliver functions for which they are statutorily responsible and as close to communities as is practicable.
9. Principle seven: **Commissioning** - The CCA will develop strategy across the geography, dealing with issues as diverse as economic growth and nature recovery. Programmes of interventions will be developed against these strategies.
7. Principle eight: **Choice** - The preferred governance model for the CCA will identify a mechanism for including district and borough councils in the geography. This model will respect the existing sovereignty of these lower tier local authorities. Individual councils will also be able to continue to exercise choice about participation at sub-CCA tiers of partnership working.

Building on Local Strengths

We will move forwards towards the benefits that an EMCCA can bring in the knowledge that we have great strengths to build upon within our cities and counties.

Using principles 2, 3 and 6, the new CCA will recognise and cultivate our existing economic assets. This will mean achieving our shared vision and joint outcomes via targeted investment and support that acknowledges our geographic differences and similarities. This method recognises the unique contribution that each area already brings to the whole, and avoids a false, one-size-fits-all approach.

New high-quality and sustainable jobs created in Derby may be in a different industry, and therefore require different support, than those in Nottingham. But the need for new high-quality roles that pay a good wage is alike. Similarly, the infrastructure needs of Rushcliffe differ from those of the Derbyshire Dales - but the need for the right connectivity in the right place remains the same across the whole Area.

Derbyshire, Nottinghamshire, Derby, and Nottingham are places of contrasts with distinct but inter-related geographies. The Area combines a healthy diversity of growth, demographics, geographies and industry across a substantial population. A positive mix of demographics across a region plays a huge role in ensuring an area offers sustainability and resilience for the local population - increasing its flexibility to cope with changing or challenging circumstances. There are many unknown variables which will define the future and areas heavily reliant on certain sectors, industries or populations are more vulnerable to local, national and global challenges.

Our Area is economically and geographically diverse. But we know that together we are stronger. We will work to meet the needs of 1) our urban and suburban areas; 2) our market towns, and 3) our rural areas, but we will do this in the knowledge that our economy is more than the sum of its parts, and new investment that benefits one element can and must benefit all.

Governance

We have made rapid progress since coming together in February 2022. City, county, district and borough councils have worked collaboratively to deliver a devolution deal, pooling resources and talent. Wider partners across the region have also shown strong support for a devolution deal including the LEP, the Chamber of Commerce and local universities. We will build on that progress and the relationships and networks now in place to deliver at pace.

A key advantage of the CCA model is its capacity for joint governance arrangements for key growth levers such as transport, skills, economic development, and regeneration, which allow for strategic prioritisation across its area and integrated policy development.

In addition, a directly elected mayor provides greater local accountability and decision-making power, working in partnership with the CCA and its Constituent Councils, and more widely with other public service providers including district and borough councils. Our Governance will include:

- A new directly elected Mayor who will bring new powers and funding from central Government to the local level.
- In addition, the EMCCA will feature eight members, consisting of a Lead Member for each Constituent Council and one further member appointed by each of the four upper-tier Constituent Councils
- The EMCCA will also appoint non-constituent and associate members, including representation from the districts and borough councils.

Within the Area there are ambitions to maximise strategic opportunities presented by the East Midlands Freeport and the East Midlands Development Corporation. The emerging Government policy of Investment Zones may also present similar opportunities. The CCA will also have the opportunity to drive achievement of some of the same strategic opportunities focussed on transport, regeneration and inward investment. The Constituent Councils, and later the CCA, will therefore engage with all relevant stakeholders involved in each of these initiatives (and in those expressing an interest in Enterprise Zones) to ensure that all of the strategic opportunities available are delivered for the benefit of the region, and the Area, in the best, most streamlined and integrated way.

4 Delivering our ambitions

To bring our vision to life, and deliver on the objectives of the EMCCA, a pipeline of key priorities across several themes will be scheduled for initiation once the CCA has been officially established. These priorities will demonstrate to residents, businesses, and organisations across the region the tangible and evidence-based benefits of a CCA. All priorities will be underpinned by the principles of the EMCCA and actioned through the powers and functions agreed within the devolution deal with Government. The proposed projects/initiatives outlined below are an illustration of the opportunities and the potential within the region, drawing on local strengths, partnerships, expertise, and diversity, and could form the pipeline for the CCA.

The CCA will deliver our shared vision and joint outcomes via targeted investment and support that acknowledges our geographic differences and similarities; each area offers a unique contribution, but this will be balanced with a consistent approach to project prioritisation, funding and delivery.

The needs of the Area, and, therefore, the projects to address these needs are not all area wide: Some priorities may be focussed on our urban and suburban areas and/or our market towns, and/or our rural areas, recognising that new investment that benefits one element can and must benefit all. The priorities are grouped into some broad headings, but they may deliver dual objectives across multiple themes:

Land and Housing

The principles underpinning our Housing & Planning theme are **improvement and sustainability**. A priority is identifying the economic corridors and clusters of housing, in addition to mixed-use properties, including those for culture, tourism and sport, to accelerate development within the region, and make it a better place to live, work and visit.

The EMCCA will establish a relationship with Homes England and the private and social housing sector to identify areas to build more affordable homes and also build new aspirational communities, for example, riverside housing. These developments will respect Future Homes Standards, subject to the Government timetable, which will contribute to reducing carbon emissions. The new CCA's funding streams for housing development will be critical to enable developments of this nature to proceed.

There is also an opportunity to enhance the Area's economy by developing new commercial space to maximise opportunities for both businesses and residents. Examples of this could include the Area's local authorities, working in partnership with the new CCA, seeking to secure Enterprise Zone status for Phase 2 of Infinity Park, the innovation and technology park that is part of the wider Nottingham and Derby Enterprise Zone. Similarly, there are opportunities for the new CCA to work with local authorities to explore commercial space in and around the Northern Power Station sites, and in mid Nottinghamshire such as at the Lindhurst, Lowmoor Road, and Penniment Farm developments.

Working alongside key partners including Homes England, Historic England, the Environment Agency and the private sector, EMCCA will seek to progress development and

improve access to key development sites such as Derby's Cultural Heart of the City and Northern Gateway, the Buxton Gateway, and in Nottinghamshire, Toton and Chetwynd, Top Wighay and South Side in Nottingham City.

Net Zero

The EMCCA intends to work towards Net Zero and cleaner air by focussing initially on:

- identifying new low carbon homes for residents
- retrofitting existing houses, to improve the energy efficiency and meet decarbonisation targets
- promoting the use of renewable energy, including infrastructures for both Electric Vehicle charging points and for H2 fuel cell charging

There is also the opportunity to promote and enhance green spaces, such as areas for wildlife and green verges and identify and protect nature recovery areas. This will improve the environment for both residents and visitors and create a pride in place.

The Area is also looking at innovative plans to create a sustainable chemical manufacturing laboratory to enable new sustainable chemistries and processes to translate from research labs to commercial production. This will underpin the rapid and necessary decarbonisation of the chemical-using industries sector that is critical to the Area and could be used as an exemplar across the wider region and country in due course.

There are also opportunities to identify the options available to farmers and land managers to deliver rural decarbonisation including environmental resource management, low carbon energy options, low emission farm vehicles, digital and robotic technology. CCA will seek to increase the understanding of the links between energy and the agri-food sector, while also examining mechanisms for change by highlighting agri-food supply chain opportunities and new business models.

Skills & Education

The EMCCA area is already home to three Universities as well as Higher Education and Further Education Colleges, which are key partners in developing some of the projects, for example a Sustainable Chemicals Manufacturing Laboratory with the University of Nottingham and the Opportunity Area in Derby.

The Area has a strong research and development base, particularly in life sciences, and engineering and manufacturing employment sectors, and the new powers and funding provide the opportunity to influence further investment in all levels of skills to target the needs of the Area, addressing economic requirements, delivering on employers' priorities and increasing productivity.

Projects could include developing the Area's existing knowledge and expertise in green technology and promoting the growth of a future low carbon economy by investing in targeted skills training. The new prototype fusion plant planned for West Burton could act as a catalyst to transform our skills offer and support the move to green, clean energy jobs. Other projects could see the development of innovation and training centres, like

the Nuclear Skills Academy, to build on higher level engineering and manufacturing skills required by the region.

We also know that some of the residents of the area suffer from economic exclusion due to barriers to work such as skills not matching the needs of employers. We will work to improve adult skills, including basic skills, to enhance employability and enable re-skilling that will respond to significant technology-driven change and maximise employability.

Transport

Our priority is to develop integrated and sustainable transport, linking transport to housing, jobs, education and training, improving regional connectivity and more active travel options. In recognition that the CCA's network of towns, villages and wider rural areas are home to much of the Area's workforce, there is an opportunity to set up and coordinate a network of integrated public transport services, smart integrated ticketing and a consistent concessionary fares scheme. This will support employers and employees to advertise and access jobs, education and training opportunities within the region, supporting both businesses and citizens, but also encouraging visitors to travel within the area.

Transport also works alongside the Net Zero theme by identifying green transport initiatives and opportunities to develop a CCA approach to low carbon transport and resilient infrastructure.

Public Sector Reform

Beyond the Deal

Whilst our Deal will initially focus on the acceleration of activity to achieve our identified priorities, the ambition we have for our Area, and the people and communities we serve, is significantly greater.

As the first Mayoral Combined County Authority to be established in the UK we will be using the current deal as a platform to broaden and deepen its scope in the future, ensuring that we continue to address identified and emerging challenges, maximising available opportunities that come our way, maintaining and building momentum.

We will therefore be working with government and our partners across the Area over coming months and years to strengthen ties and collaboration, deliver against the twelve levelling up missions, improving outcomes for our people and our places whilst acting as a trailblazer for other CCAs that follow in our path.

In particular, we will seek to work collaboratively with Government at the earliest opportunity to:

- Explore opportunities to deliver transformative regeneration and new high-quality housing
- Tackle local housing challenges including homelessness and rough sleeping
- Tackle domestic abuse through an improved and systemwide holistic approach
- Take further action to improve population health and wellbeing across the Area

- Develop strong links between the CCA and PCCs to help join up public service delivery and strategies in relation to community safety
- Develop an ambitious, long term mayoral social mobility strategy, supporting young people through their journey to adulthood
- Strengthen the local visitor economy, creating an attractive and vibrant cultural and creative sector
- Strengthen transport connectivity, building on the potential offered by HS2 and the consolidation of the existing core local transport funding into a multi-year integrated settlement
- Strengthen the role of Local Resilience Forums, testing new roles and responsibilities where appropriate
- Explore the potential for the further relocation of Civil Service roles to the East Midlands as part of the Levelling Up agenda
- Identify additional opportunities to support wider public service reform across the Area.

This Deal is the start of our devolution journey and we will look to secure additional powers and funding as the CCA evolves to help us achieve our aims and the Government's Levelling Up agenda.

5 Governance

As referenced previously, the Constituent Councils have set out eight principles for the governance framework for the CCA. The first four principles apply the devolution framework set out in the Levelling Up White Paper.

The Constituent Councils have created a governance structure for the CCA which is true to the principles outlined above, and which will secure effective and convenient local government for the Area.

Name and Area

The CCA will be formally known as the East Midlands Combined County Authority. It covers the geographical areas of the Derbyshire County, Nottinghamshire County, Derby City and Nottingham City Councils, which together form the Constituent Councils of the CCA.

Membership of the CCA

The CCA will have up to 17 Members in total, comprising:

- The directly elected Mayor;
- 8 Constituent Members (Members appointed by the Constituent Councils, with each Constituent Council appointing 2 Members);
- 4 Non-Constituent Members nominated by the District and Borough Councils within the Area (with 2 Non-Constituent Members to be nominated by Derbyshire District and Borough Councils, and 2 Non-Constituent Members to be nominated by Nottinghamshire District and Borough Councils);
- Up to four further Non-Constituent or Associate Members. These four further Memberships will not be nominated/appointed to initially. It will be for the CCA to

determine whether the four additional Memberships will be used, and if so, what interests those Memberships should seek to represent on the MCCA.

The Mayor

The CCA will have a directly elected Mayor who will be elected by the voters within the Area. The Mayor will be a Member of the CCA, as well as having a number of powers and functions which may be exercised exclusively by the Mayor (see below).

District and Borough Councils

There are 15 District and Borough Councils within the Area of the CCA. The Districts and Boroughs will be empowered to nominate 4 individuals to represent their interests on the CCA.

The Constituent Councils have worked closely with the District and Borough Councils to agree a system of nominations which all of the Councils are comfortable with. It has been agreed that nomination will be effected through the use of joint committees (joint committees are a formal local authority committee formed by several Councils to work together on specific issues.)

Two joint committees will be utilised. One which the Derbyshire District and Borough Councils will be voting members of and which will nominate two Non-Constituent Members, and one which the Nottinghamshire District and Borough Councils will be voting members of and which will nominate two Non-Constituent Members. These joint committees will also be used as the mechanism for the District and Borough Councils to nominate additional individuals as substitutes and representatives on the Overview and Scrutiny Committee, and Audit Committee, who may come from different Councils than the nominated Non-Constituent Members.

It is hoped that existing joint committees will be able to be utilised for these purposes, but if that is not possible, new joint committees will be established to fulfil this role.

The inclusion of a mechanism by which the District and Borough Councils can have a key role on the CCA ensures that the identities and interests of all of our local communities are fully represented on the CCA.

Business Interests

A key area of focus for the CCA will be economy, industry and business, and so the CCA is considering appointing an Associate Member who can represent the views of business on the CCA.

The D2N2 LEP executive team is to be integrated into the CCA, albeit the precise mechanism by which this will be achieved is not yet agreed. Government integration guidance suggests that one possible mechanism is integration via establishment of a business focussed Advisory Board. Whilst the Advisory Board would not be a formal committee of the CCA, it would be part of the formal governance arrangements and would exist to provide advice to the CCA on all issues of business and economy relevant to the CCA. The CCA could then appoint the

Chair of that Advisory Group to the CCA as an Associate Member representing the views of business on the CCA.

The Constituent Councils would welcome views on this aspect of the Proposal.

Other Memberships

The remaining up to 3 further Members will not be nominated/appointed to initially. It will be for the CCA to determine whether the three additional Memberships will be used, and if so, what interests those Memberships should seek to represent on the CCA. Possible options for the areas of interest to be represented through the up to 3 further Memberships include education and skills, transport, environment/net zero and housing and planning.

Mayoral Functions

Some of the functions of the CCA will only be able to be exercised by the elected Mayor, and this will be prescribed in the Establishment Order.

The main Mayoral functions are as follows:

- Duty to set a Mayoral budget, which will relate to the cost of exercising the Mayoral function;
- Power to impose a business rate supplement on non-domestic ratepayers in the Area to fund Mayoral functions as part of the Mayoral budget;
- Power to issue a precept on council tax (a precept is an amount added to council tax) to fund Mayoral functions as part of the Mayoral budget;
- Power to provide relief from non-domestic rates in areas covered by a Mayoral Development Corporation;
- Power to create a Mayoral Development Area, and to form a Mayoral Development Corporation to take responsibility for planning functions in the part/s of the Area covered by the Mayoral Development Area (the exercise of these functions is subject to the consent of all of the local planning authorities affected);
- Housing and land acquisition powers to support housing and regeneration (the exercise of these functions is subject to the consent of all of the local planning authorities affected); and,
- Functional power of competence (this means that the Mayor will have the power to do anything reasonably related to the exercise of their functions).

Due to the complexity of the current transport arrangements in the Area, transfer of transport functions will be dealt with differently, with a phased transfer of functions. On day 1, it is expected that the CCA will be established as the transport authority for the Area, and will hold franchising powers, the power to approve the single, joint Local Transport Plan and the power to define the Key Route Network on behalf of the Mayor. Within a year of the establishment of the CCA, other public transport powers and functions, including those relating to the coordination of the bus networks, direction of integrated ticketing and investment in infrastructure will transfer to the CCA/Mayor. More detail is given in the table of powers at Appendix 1.

The Levelling Up and Regeneration Bill provides that an elected Mayor may exercise functions of Police and Crime Commissioners, and/or functions of Fire and Rescue

Authorities. It is not currently intended that the elected Mayor for the East Midlands CCA will exercise the functions of either of the Area's Police and Crime Commissioners, or either of the Area's Combined Fire Authorities.

Mayoral decision making

The elected Mayor will be required to appoint one of the Members of the CCA as their Deputy Mayor. The Deputy Mayor must act in the place of the Mayor if for any reason the Mayor is unable to act, or the Office of the Mayor is vacant.

The Mayor is able to arrange for the exercise of any of their Mayoral functions by:

- The Deputy Mayor;
- Another Member or Officer of the CCA;
- A committee of the CCA, consisting of members appointed by the Mayor (which need not be Members of the CCA).

The CCA Establishment Order will provide that the Mayor is able to appoint a political advisor.

CCA Functions

The remainder of the functions of the CCA will be exercisable by the CCA. On day 1 these will include:

- The duty to set a budget for the CCA (as opposed to the Mayoral budget);
- Exercise of the power to borrow;
- Duty to prepare an economic assessment of the Area;
- Adult education and training functions which will be transferred from the Secretary of State;
- Compulsory purchase, land acquisition and disposal and development of land powers (the exercise of compulsory purchase functions is subject to the consent of all of the local planning authorities affected);
- Housing supply and regeneration functions;
- Duty to review air quality plans and propose and undertake steps to support the delivery of those plans by Districts/Boroughs/Unitary Councils in the Area; and,
- Incidental powers in relation to its functions (the power to do anything which is incidental to the exercise of its functions).

In addition, the CCA will have functions relating to transport. As mentioned above, due to the complexity of the current transport arrangements in the Area, transfer of transport functions will be dealt with differently, with a phased transfer of functions. More detail is given in the table of powers at Appendix 1.

CCA decision making

The Members of the CCA will be the main decision-making group of the CCA. The CCA will have the power to establish sub-committees to exercise CCA functions.

CCA voting

The CCA will prescribe voting requirements in its Constitution, but the following principles will be applied:

- All of the Constituent Council Members and the Mayor have a single vote.
- None of the Non-Constituent or Associate Members automatically have a vote, but the CCA is committed to the right to vote being available on some topics at least to District and Borough Council Non-Constituent Members.
- The majority of decisions taken by the CCA will be subject to a requirement for a simple majority in favour, with the additional requirement that the Mayor must vote in favour.
- Certain decisions will additionally require the Lead Member of the relevant Constituent Council to vote in favour, specifically this includes any decision to compulsorily purchase land by the CCA, and any decision of the CCA which would lead to a financial liability falling directly on the Constituent Council. Further instances in which there will be a requirement for the Lead Member of each Constituent Council to vote in favour will be set out in the CCA Constitution.
- By a 2/3 majority, the CCA can amend the Mayor's budget, and amend the Mayor's transport strategy.

Advisory Boards

The CCA, and the Mayor, may choose to establish advisory boards. Advisory boards are formally constituted boards which form part of the operation of the CCA, but which have no decision-making power.

As set out above, the CCA is considering establishing a Business and Economy Advisory Board. In addition, the CCA is also considering establishing a similar Education and Skills Advisory Board.

The CCA will consider whether additional Advisory Boards focussed on other issues are required.

The role of any advisory boards established will be to advise the CCA, and possibly also the Mayor, on the exercise of functions in their areas of expertise.

Overview and Scrutiny Committee

The CCA will be required to have at least one Overview and Scrutiny Committee.

The role of the Overview and Scrutiny Committee is to monitor the decision making of the CCA and the Mayor to ensure that the decision making is appropriately focussed on community needs, and that high quality delivery is taking place for the benefit of the Area.

In accordance with the Levelling Up and Regeneration Bill and given the role of the Committee its membership must involve different individuals than those who are Members of the CCA. However, the CCA would intend to ensure that the District and Borough Councils would be represented on the Overview and Scrutiny Committee, and will consider how and whether to represent any additional Non-Constituent and Associate Members on the Committee.

Practically this means that at least one member of the Overview and Scrutiny Committee will be nominated from each Constituent Council of the MCCA. At least 4 members will be nominated by the District and Borough Councils. Any members of the Committee not drawn from the Constituent Councils will not automatically have voting rights on the Committee.

There will be a requirement for political balance on the Committee which will reflect the political balance of the CCA Area (which in this context means to reflect the voting in respect of the Constituent Councils but taken across the whole Area).

Audit Committee

The CCA will be required to have an Audit Committee. The role of the Audit Committee is to support and monitor the authority in the areas of governance, risk management, external audit, internal audit, financial reporting, and other related areas to ensure that the financial and governance decision making position of the MCCA and the Mayor is sound.

There is a requirement for the Chair of the Audit Committee to be an independent person, who is not otherwise associated with the Mayor or involved in the CCA. Again, the Levelling Up and Regeneration Bill requires that members of the Audit Committee must not be the same individuals as those representatives who are members of the CCA.

The CCA will ensure that the Audit Committee has the right people to ensure effective oversight of the adequacy of the CCA's overall assurance arrangements, and scrutiny of financial decision making by the Mayor and the CCA.

Funding of the CCA

The Establishment Order will indicate that the CCA will be funded by the four Constituent Councils. Funding has been secured as part of the deal from central Government to cover the financial years 2023/4 and 2024/5. In addition, as set out above, the Mayor has powers to issue a precept and impose a levy, and the CCA has powers to borrow. In practice it is expected that the running costs of the CCA will be met by either continued central Government support or with funding from the Constituent Councils.

The significant programme costs associated with major projects and schemes across the CCA footprint will be funded from other sources, the CCA has powers to borrow whilst the bulk of the funding needed for the CCA/Mayor will be provided by Government for the next thirty years. Government has committed to investment of £38 million per year for the next 30 years into the region through the Mayor/CCA.

The general powers the CCA has around finance and funding are expected to be substantially the same as local authorities enjoy generally.

6 Organising to deliver

In order to deliver the ambitions set out above, we will seek to organise the resources of the CCA in the best possible way. Work is currently underway to define the 'Operating Model' for the CCA which will describe how it will work, the functions, people, processes, systems and organisational structure. The following principles will guide our development of the CCA's operating model. They provide an overarching picture of the Combined Authority's key features.

1 - Efficient use of public resources through working in partnership

The CCA will be a strategic body overseeing the effective delivery of growth priorities, working collaboratively with Constituent Councils, non-Constituent Members and other stakeholders. The CCA will require a high level of partnership working ensuring any partnership arrangements are efficient and proportional and avoiding unnecessary duplication.

The operating model design will be built upon a foundation of partnership working.

2 - Effective delivery of devolved functions

The Combined Authority will assume the functional powers outlined above. To discharge its functions effectively and legally, there will need to be sufficient capacity and resources. The precise capacity and the extent to which these functions are delivered by the CCA or through other public sector stakeholders will depend on the nature of the functions and will be developed as part of the operating model.

3 - Evolution of the operating model

The CCA's operating model will be flexible and scalable to allow for additional powers to be devolved from Government as the CCA matures, ensuring the authority is fit for the future and can evolve capabilities as required over time. This is based on the experience of existing combined authorities which have secured further devolved powers over time.

4 - Local Enterprise Partnership Integration

As set out in the Devolution Deal, the functions of the LEP will be integrated into the CCA. These functions include business growth, innovation, skills strategy and regeneration. In addition there is also a commitment to include an independent business voice, as is currently represented through the LEP Board . The formal relationship with the CCA is set out in section 5 on Governance, but there will be a range of informal relationships between businesses, higher and further education institutions and voluntary and community sector representatives.

5 - Capabilities and organisation

The CCA will require a range of core capabilities to discharge its functions effectively. This will include 3 groups of officers:

- The statutory officers which are legally required to operate a local authority: Head of Paid Service (usually called a Chief Executive Officer); Section 151 Officer (Finance Director) and Monitoring Officer (Legal Director)
- Officers directly responsible for delivering the core functions (transport, regeneration etc)
- Officers responsible for supporting services, such as: commissioning and contracting, research and intelligence, strategy and policy development, finance, human resources, democratic governance and legal services, technology and data, and communications.

As part of the operating model, decisions will need to be taken about:

- who is directly employed by the CCA, by partner organisations (including Constituent Councils) or contracted from third parties

- The organisation structure which best delivers the CCA's objectives.

6 - The shadow CCA

A shadow CCA will be established to prepare for the establishment of the CCA itself. This will not be a legally constituted body, but instead individuals from existing bodies (largely Constituent Councils) will be selected by the Constituent Councils to work collectively.

During this time, it is intended to appoint an interim 'Chief Executive' in order to oversee the creation of the CCA, working with the political Leadership of the four Constituent Councils, as well as working alongside the four Chief Executives of the Constituent Councils.

The transition from the shadow authority to the formal CCA will be as seamless as possible, ensuring shadow authority arrangements reflect as closely as possible the future structure of the fully established CCA.

A detailed design of the future operating model will be developed subsequently. Section 9 sets out how we will manage the transition to this model of CCA.

7 Consultation

To gain feedback on the CCA proposals, we intend to undertake an 8-week consultation between 14 November 2022 and 9 January 2023.

The consultation methods will include:

- An online survey with alternative options available to meet the needs of participants (translations, BSL, paper copies and easy read);
- Stakeholder engagement with businesses, the voluntary sector and other stakeholders identified; and
- Public events to engage residents of the CCA.

Active steps will be taken to encourage participation and to ensure that the consultation is accessible to all (including, for example, the digitally disadvantaged, those with protected characteristics and high intensity users of affected services). An equality impact assessment has been completed to inform engagement undertaken by Constituent Councils.

A detailed plan of communications will be created with support from each Constituent Councils to identify the best method of promoting the consultation in their local areas, including a list of frequently asked questions (FAQs).

A Data Protection Impact Assessment has been undertaken to assist the Constituent Councils in ensuring that data shared and collected through the consultation process is held, processed, and stored correctly, and for no longer than is necessary.

Findings from the consultation will be analysed and published by March 2023.

8 The Deal

[East Midlands devolution deal \(publishing.service.gov.uk\)](https://publishing.service.gov.uk)

9 Next steps (Transition)

The transition to a formal CCA in May 2024 can be understood in three stages:

- **Stage 1: Establishing a shadow authority** - by April 2023
- **Stage 2: Operationalising the shadow authority** - April 2023 to May 2024
- **Stage 3: Formal establishment of the CCA** - May 2024 onwards

It is important to note that transition to the CCA is dependent on a number of factors: this proposal being accepted as a result of public consultation; this proposal then being accepted by Government; the passing of the Levelling Up and Regeneration Bill into law and the approval by Parliament of the necessary secondary legislation implementing the deal.

Below is an overview of the key activities in each of the above stages.

Stage 1: Establishing a shadow authority - by April 2023

In this stage, the main focus is around collaborative working across Constituent Councils to determine the key roles required for the shadow authority and how it will plan for the establishment of CCA functions. This will involve:

- Ensuring collaborative leadership from Leaders of Constituent Councils to enable decisions to be made
- Appointing an interim 'Chief Executive' to lead the shadow CCA on behalf of Constituent Councils
- Consolidating a programme team to operate as the 'engine' of the shadow CCA - drawing on staff from Constituent Councils, other stakeholders, and professional advisors
- Defining a resource plan so that individual authorities can take decisions about their financial and time commitments
- Putting in place 'task & finish' groups to begin developing plans for priority areas such as transport and housing
- Ensuring an effective stakeholder management plan to engage stakeholders in the development of strategies and plans
- Putting in place individuals and teams to ensure that interim functions can be delivered. This will include an Accountable Body function to ensure that funds are properly received and used and a means by which decisions about funding can be agreed.

In this and subsequent stages, the relationship between the future CCA and existing local authorities (and other stakeholders) needs to be defined and properly governed.

Stage 2: Operationalising the shadow authority - April 2023 to May 2024

In this stage, the focus will be on operationalising the shadow authority and making preparations for the formal CCA. This will involve:

- Delivering work commissioned by the shadow authority leadership to carry out activities that can be done in this stage, such as allocating funding, and preparing functional plans ready for the formal CCA to pick up once it is established

- Designing and confirming important aspects of the formal CCA, such as the future management structure, required resources to operate the functions and enabling competencies and the required governance arrangements
- Beginning to integrate the functions of the LEP into the CCA, ensuring it is ready for delivering functional responsibilities once the formal CCA is established

Stage 3: Formal establishment of the CCA - May 2024 onwards

In this stage, all the prior preparation from the previous two stages of transition will come together for the establishment of the formal CCA, ensuring that the organisation is set up to begin delivering its functional responsibilities underpinned by all required resources, enabling competencies and governance arrangements. This will involve:

- Incorporating the elected mayor and their functions into the CCA
- Appointing permanent managerial roles to manage the CCA's operations, including statutory officers
- Delivering on functional plans to begin delivering CCA responsibilities and achieving outcomes for the region
- Scaling up the enabling competencies in order to allow the organisation to operate as required
- Implementing the governance model for the CCA, including establishing the various committees
- Continuing to enable the CCA to operationally evolve as is required

10 Legislation

Set out in the Appendix is a table of the powers which the Constituent Councils are proposing are available to the CCA and/or the Mayor. The powers are those which the Constituent Councils believe are needed to enable the CCA/Mayor to deliver the purposes outlined in this proposal. In considering our proposal, the Government, and in particular, specialist legislative counsel, will review the table below and some of the detail set out may be required to change as a consequence of the passage of the Levelling-up and Regeneration Bill, the drafting of establishment orders, and other consequential amendments to existing powers for combined authorities. The scope of powers to be available, and the broad terms of the exercise of those powers are unlikely to change; and, in any event, the powers will not go beyond the scope set out in the governance section of this proposal, and the Devolution Deal

ⁱ State of the Nation, 2017, Social Mobility in Great Britain, Social Mobility Commission

ⁱⁱ Mid-year Population Estimates, 2020, ONS © Crown Copyright

ⁱⁱⁱ Regional Gross Value Added (Balanced) per head and Income Components, 2020, Office for National Statistics (ONS) © Crown Copyright

^{iv} Census 2011, ONS © Crown Copyright. Figure is the number of people within 30km of the EMCCA area boundary.

^v Figure calculated using Ordnance Survey, 50k Meridian Vector, 2022. Figure is the length of the strategic road network and major road network minus the M1

^{vi} Business Register and Employment Survey, 2020, ONS © Crown Copyright

^{vii} UK Business: Activity, Size and Location, 2021, ONS © Crown Copyright. Large businesses employ 250 people or more.

^{viii} Regional Gross Value Added (Balanced) per head and Income Components, 2020, ONS © Crown Copyright

^{ix} Creative and Digital Industries in Nottingham, Karagounis K., Rossiter W., February 2022. Accessible [here](#).

^x Regional Gross Value Added (Balanced) by Industry: Local Authorities by International Territorial Level (ITL) 1 region: East Midlands, 2020, ONS © Crown Copyright

^{xi} LEP Network analysis of the Census 2011, ONS © Crown Copyright

^{xii} HM Treasury, Country and Regional Analysis, 2021, Crown Copyright

^{xiii} D2N2 LEP analysis of HM Treasury, Country and Regional Analysis, 2021, Crown Copyright. Based on the difference between the East Midlands and national (excluding London) expenditure per head

^{xiv} Regional Gross Value Added (Balanced) per head and Income Components, 2020, ONS © Crown Copyright

^{xv} UK local authority and regional greenhouse gas emissions national statistics, 2020, Department for Business, Energy and Industrial Strategy © Crown Copyright

^{xvi} Tracking Local Employment in the Green Economy: The Place-based Climate Action Network Just Transition Jobs Tracker, PCAN

^{xvii} Annual Survey of Hours and Earnings 2021, ONS © Crown Copyright

^{xviii} Annual Survey of Hours and Earnings 2021, ONS © Crown Copyright

^{xix} Annual Population Survey Jan-Dec 2021, ONS © Crown Copyright

^{xx} Healthy life expectancy, local area estimates, 2017-19, ONS © Crown copyright

^{xxi} Early Years Foundation Stage Attainment in Key Measures by Gender and Local Authority, 2019, Department for Education © Crown Copyright. Figures relate to upper tier authorities

^{xxii} Level 2 and 3 attainment by young people, 2019-20, Department for Education © Crown Copyright

^{xxiii} Annual Population Survey, January to December 2021, ONS © Crown Copyright

^{xxiv} State of the Nation, 2017, Social Mobility in Great Britain, Social Mobility Commission

11. Appendix A: Table of Powers/Functions

Set out below is a table of the powers which the Constituent Councils are proposing are available to the CCA and/or the Mayor. The powers are those which the Constituent Councils believe are needed to enable the CCA/Mayor to deliver the purposes outlined in this proposal. In considering our proposal the Government, and in particular, specialist legislative counsel, will review the table below and some of the detail set out may be required to change as a consequence of the passage of the Levelling-up and Regeneration Bill, the drafting of establishment orders, and other consequential amendments to existing powers for combined authorities. The scope of powers to be available, and the broad terms of the exercise of those powers are unlikely to change; and in any event, the powers will not go beyond the scope set out in the governance section of this proposal, and the Devolution Deal.

Finance, Investment, Innovation and Trade

Legislative Provisions	From	Concurrent exercise?	Mayor or MCCA	Consent	Voting
Business Rate Supplements Act 2009 Whole act, except s3(5)	All LAs hold	Yes	Mayor	No	Mayoral power, no voting - Note deal document suggests lead member required to vote in favour as part of a simple majority - so this is subject to a check with Govt MCCA able to amend the Mayor's budget if 2/3 majority agree
Local Government Act 2003 Sections 1 - 6	All LAs hold	Yes	MCCA	No	To approve the MCCA budget, a simple majority which includes the Mayor and the lead member from each Constituent Council
Combined Authorities (Finance) Order 2017	All LAs	Yes	Mayor for precept and mayoral fund MCCA for budget setting for MCCA	No	Mayoral powers, no voting MCCA able to amend the Mayor's budget if 2/3 majority agree To approve the MCCA budget, a simple majority which includes the Mayor and the lead member from each Constituent Council
VAT Act 1994	All LAs	Yes	MCCA	No	Simple majority which includes the Mayor

Section 33(3)					
Town and Country Planning Act 1990 Section 214	London Mayor equivalent powers	Not locally	Mayor	No, though DC/BC consent required to prescribe a Mayoral Development Area	Mayoral power, no votes
Local Democracy, Economic Development and Construction Act 2009 Section 69	Upper tier Councils	Yes	MCCA	No, but requirement in provision to consult and seek the participation of the district/boroughs.	Simple majority which includes the Mayor

Skills and Education

Legislative Provisions	From	Concurrent exercise?	Mayor or MCCA	Consent	Voting
Apprenticeships, Skills, Children and Learning Act 2009 Sections 86, 87, 88, 90 and 100(1)	Secretary of State functions	Section 86, 87 and 88 are transferred Sections 90 and 100(1) are exercised concurrently with Secretary of State	MCCA	None specified	Simple majority which includes the Mayor
Education Act 1996 Sections 13A, 15ZA, 15ZB, 15ZC	Upper tier councils	Yes	MCCA	None specified	Simple majority which includes the Mayor
Education and Skills Act 2008 Sections 10, 12, 68, 70, 71, 85	Upper tier councils	Yes	MCCA	None specified	Simple majority which includes the Mayor
Further and Higher Education Act 1992 Section 51A	Upper tier councils	Yes	MCCA	None specified	Simple majority which includes the Mayor

Housing and Planning

Legislative Provisions	From	Concurrent exercise?	Mayor or MCCA	Consent	Voting
Localism Act 2011 Sections 197, 199, 200, 202, 294, 214, 215, 216, 217, 219, 220, 221, and paras 1, 2, 3, 4, 6 and 8 of Schedule 21	London Mayor equivalent powers	With London Mayor only	Mayor	Approval of lead member of all Constituent Councils, and any exercise of planning functions to be approved by local planning authority for the area effected	Mayoral power, so no voting
Town and Country Planning Act 1990 Sections 226, 227, 229, 230(1), 233, 235, 236, 238, 239, 241	LPA powers	Yes	MCCA	Consent of LPA affected	Simple majority which includes the Mayor
Housing and Regeneration Act 2008 Sections 5, 6, 7, 8, 9, 10, 11, 12, and paras 19 and 20 of schedule 3;	Homes England powers	Yes	MCCA	Approval of lead member of all Constituent Councils and relevant local planning authority for exercise of	Simple majority which includes the Mayor

and paras 1, 2, 3, 4, 6, 10 and 20 of schedule 4				compulsory purchase powers	
Housing Act 1985 Sections 6, 8(1), 11, 12, 17 and 18	City Council and District/ Borough powers	Yes	MCCA	Consent of lead member of each Constituent Council, and of affected Districts and Boroughs required	Simple majority which includes the Mayor

Transport

Legislative Provisions	From	Concurrent exercise?	Mayor or MCCA	Consent required before MCCA or Mayoral exercise	Voting	When?
<p>Part II the Transport Act 2000</p> <p>Local transport plans and bus strategies (sections 108 to 113B (sections 110 to 11 repealed))</p> <p>Bus services: advanced quality partnership schemes (sections 113C to 1130)</p> <p>Bus services: quality partnership schemes (sections 114 to 123)</p> <p>Bus services: franchising schemes (sections 123A to 123X)</p> <p>Bus services: quality contracts schemes in Wales (sections 124 to 134B (sections 126A 126B 126C))</p>	<p>A local transport authority or local transport authorities or a district council or a Passenger Transport Executive (as applicable)</p> <p>For the purposes of s163 - 190 - a charging authority which is the traffic authority (charging schemes can be made by a non-</p>	<p>All transfer from establishment except for following which will be as follows:</p> <ul style="list-style-type: none"> • <u>134C - 134G</u> concurrent and continuing • <u>135 - 138</u> concurrent and continuing • <u>138A - 138S</u> concurrent within transition period and for an extended period to 2027. • <u>139 to 141A</u> to be held 	<p>MCCA</p> <p>Except for Sections 108, 109 and 112 which will be Mayor</p>	<p>For section 108 ,109 and 112 until the end of the transition period only with the consent of the Constituent Councils.</p> <p>S123A - 123X Only exercisable with the consent from the affected constituent council</p> <p><u>163 - 190</u> - Only exercisable by the Mayor with consent of the affected constituent council</p>	<p>2/3 Majority as per the Proposal</p>	<p>From Establishment and on an ongoing basis.</p>

<p>126D 126E 127A 127B131C 131F repealed))</p> <p>Bus services: advanced ticketing schemes</p> <p>(sections 134C to 134 G)</p> <p>Bus services: ticketing schemes</p> <p>(sections 135 to 138)</p> <p>Bus services: enhanced partnership plans and schemes</p> <p>(sections 138A to 138S)</p> <p>Bus services: provision of information</p> <p>(section 139 to 141A)</p> <p>Bus services: miscellaneous</p> <p>(sections 142 to 143B (144 repealed)</p> <p>Mandatory travel concessions for journeys not beginning on the London bus</p>	<p>metropolitan local traffic authority (or jointly by more than one non-metropolitan local traffic authority), by an Integrated Transport Authority or combined authority and one or more eligible local traffic authorities, or the Secretary of State [or a strategic highways company];</p> <p>a licencing authority or</p>	<p>concurrently during the transition period</p> <ul style="list-style-type: none"> • 145 to 150 to be concurrent and continuing • 163 - 190 - concurrent and continuing from establishment and only exercisable by the Mayor with consent of the affected constituent council 				
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<p>network (sections 145 to 150 (145 repealed))</p> <p>Travel concessions in Greater London (section 151)</p> <p>Financial and competition provisions (sections 152 to 159 (156 and 158 repealed))</p> <p>Supplementary (Section 160 to 162)</p> <p>Part II Information Systems s139 - 141A</p> <p>s163 to s190 Road user charging and workplace parking levy</p>	licencing authorities					
<p>Section 31 of the Local Government Act 2003</p> <p>Power to pay Grant</p>	Minister of the Crown	With Minister	The Mayor			From establishment
<p>Section 6 Highways Act 1980 (Delegation etc. of</p>	Minister of Crown [or a strategic	With Constituent Councils	MCCA	Only exercisable with the consent of the affected Constituent Council.	Simple majority voting but the agreement of	From Establishment

functions with respect to trunk roads etc)	highway company]				the Constituent Council would be needed before vote	and on an ongoing basis.
Sections 8 of the Highways Act 1980 (Agreements between local highway authorities [and strategic highways companies] for certain works)	Local highway authorities [and strategic highway companies]	With Constituent Councils	MCCA	Only exercisable with the consent of the affected Constituent Council.	Simple majority voting but the agreement of the Constituent Council would be needed before vote	From Establishment and on an ongoing basis.
Part 4 of the Transport Act 1985: <i>Passenger Transport Areas (section 57 to 62)</i> <i>Passenger Transport in other areas (sections 63* to 71)</i> <i>Further Provisions (sections 72 to 79)</i> <i>Miscellaneous (section 80* to 87)</i>	In a non-metropolitan county in England and Wales, the county council A non-metropolitan district council in England The Passenger	Not concurrent other than: 63 - 64 - concurrent and continuing but the exercise of the MCCA's power is subject to the consent of Constituent Councils 65 - 71 - concurrent and continuing 72 - 79 concurrent and continuing and	MCCA	63 - 64 - the exercise of the MCCA's power is subject to the consent of the Constituent Councils 72 - 79 - Only exercisable with the consent of the affected Constituent Council		From Establishment and on an ongoing basis.

	<p>Transport Executive for any integrated transport area</p> <p>A council operating a bus undertaking</p> <p>A public transport company or its controlling authority</p> <p>A Passenger Transport Executive or a council or local authority</p>	<p>subject to the relevant constituent council consent</p> <p>80 - 83 - concurrent and continuing</p> <p>84 - concurrent and continuing</p>				
Part 5 of the Transport Act 1985	Any authority responsible for expenditure on public	88 - concurrent and continuing with consent during the transition period	MCCA	Section 88 of the Transport Act 1985 - Only exercisable with the consent of the Constituent Councils during transition period		From Establishment and on an ongoing basis.

<p><i>Expenditure on public passenger transport services (sections 88 to 92)</i></p> <p><i>Travel Concession Schemes (sections 93 to 101 (102 repealed))</i></p> <p><i>Travel concessions apart from schemes (sections 103 to 105)</i></p> <p><i>Grants for transport facilities and services (sections 106 and 106A)</i></p> <p>Section 107 repealed</p> <p><i>Grants for services in rural areas (sections 108 to 109)</i></p> <p><i>Miscellaneous (sections 110 (111 repealed) and 112)</i></p>	<p>local transport</p> <p>Any local authority or any two or more local authorities acting jointly</p> <p>A Passenger Transport Executive</p> <p>A county or district council operating any public passenger transport service</p> <p>A parish council or community council</p>	<p>89 - concurrent and continuing</p> <p>90 - concurrent and continuing</p> <p>91 - concurrent and continuing</p> <p>92 - concurrent and continuing</p> <p>93 - 101 concurrent and continuing subject to consent of the Constituent Councils</p> <p>105 - 109 - concurrent and continuing</p>		<p>Sections 93 - 101 - Only exercisable with the consent of the Constituent Councils.</p>		
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	The Secretary of State					
Traffic Management Act 2004 Part 3 (permit schemes) Section 33 Section 33A Section 36 Part 6 (Civil Enforcement of Traffic Contraventions)		Concurrent and continuing and subject to the Consent of each constituent council in respect of: <ul style="list-style-type: none"> Part 3 - s33,33A and 36 Part 6 	MCCA	Part 3 - section 33, 33A and 36 Part 6 Only exercisable with the consent of the Constituent Councils.		From Establishment and on an ongoing basis.

NOTE: The proposal sets out the Constituent Councils' long term aims for the Nottingham tram network. This may require, in due course, amendment to the Nottingham Transit System Order 2009 and the Greater Nottingham Light Rapid Transit Act 1994. Consideration of this and any local agreements will be carried out in partnership between the Constituent Councils (in particular Nottingham City Council), the MCCA and the Mayor.

Net Zero, Energy and Environment

Legislative Provisions	From	Concurrent exercise?	Mayor or MCCA	Consent	Voting
Environment Act 1995 Part IV, section 86B	N/A	N/A	MCCA	No	Simple majority which includes the Mayor

Public Health

Legislative Provisions	From	Concurrent exercise?	Mayor or MCCA	Consent	Voting
National Health Service Act 2006 Section 2B (Functions of local authorities and Secretary of State as to improvement of public health)	Equivalent to upper tier councils	Yes	MCCA	None specified	Simple majority voting which includes the Mayor
National Health Service Act 2006 Section 6C (Regulations as to the exercise by local authorities of certain public health functions)	Equivalent to upper tier councils exercising secretary of state functions prescribed in regulations (i.e.	Yes	MCCA	None specified	Simple majority voting which includes the Mayor

	The Local Authorities (Public Health Functions and Entry to Premises by Local Healthwatch Representatives) Regulations 2013)				
National Health Service Act 2006 Section 73B (Exercise of public health functions of local authorities: further provision)	Equivalent to upper tier councils	Yes	MCCA	None specified	Simple majority voting which includes the Mayor
National Health Service Act 2006 Section 75 (Arrangements between NHS bodies and local authorities)	Equivalent to upper tier councils	Yes	MCCA	None specified	Simple majority voting which includes the Mayor
Health Act 2009 Section 2	Equivalent to upper tier councils	Yes	MCCA	None specified	Simple majority voting which includes the Mayor

(Duty to have regard to NHS Constitution)					
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By virtue of paragraph(s) 3 of Part 1 of Schedule 12A
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